



OFFICE OF MANAGEMENT & BUDGET

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May 7, 2026

The Honorable Louis P. DiPalma
Chair
Senate Committee on Finance
Rhode Island State House
Providence, RI 02903

Re: Senate Bill 2250 – An Act Relating to Cities and Towns – State Aid

Dear Chairman DiPalma:

Thank you for providing the Office of Management and Budget (OMB) the opportunity to submit this letter of concern in response to Senate Bill No. 2250. This bill would reinstate general revenue sharing of State aid among the municipalities. The amount for Fiscal Year 2027 would be \$39 million and distributed based on population, as determined by the 2020 Census. The aid amount would be increased annually thereafter based on the increase in the Consumer Price Index for all Urban Consumers.

While well-intentioned, the bill would contribute to the State's outyear deficits, as expenditure growth rates continue to outpace available revenues. In the five-year forecast, State revenues are expected to grow by 2.4% annually, while local aid to municipalities is growing at 2.6% – which is driven primarily by the 3.2% growth rate to education aid. Because expenditure growth is outpacing revenue growth, the State continues to face structural deficits in the coming years, with the projected Fiscal Year 2031 deficit climbing to \$537.0 million.

As the Governor developed his Fiscal Year 2027 budget proposal, he confronted an approximately \$100 million deficit that did not reflect the following items that were a source of upward pressure on the budget: H.R. 1's impacts on Medicaid and the Supplemental Nutrition Assistance Program and the Office of the Health Insurance Commissioner's recommended rates for social and human service programs. By identifying cost-cutting measures and new revenue streams and ensuring state government lives within its means, he was able to introduce a balanced budget. Additional investments, especially those with ongoing obligations and a cost escalator, would negatively impact the State's fiscal outlook and undo the deliberative work captured in the budget proposal.

Since the phase-out of municipal revenue sharing in Fiscal Year 2009, the State has substantially increased municipal aid, most notably with the phase-out of the motor vehicle excise tax. In Fiscal Year 2026, the State is providing \$239.6 million to cities and towns to reimburse them for the elimination of this unpopular tax. The State also established an exemption of \$50,000 from tangible taxes that applies as of the December 31, 2023, assessment date. The implementation of the education funding formula and other education investments have provided nearly \$800 million to local schools since the end of municipal revenue sharing. Finally, RhodeRestore provides matching funds to municipalities to make improvements to locally maintained roads, bridges, and

sidewalks and has already improved nearly 700 lane-miles of roads. The Fiscal Year 2026 budget's \$6.5 million investment is intended to provide municipalities with a reliable funding source to defray the cost of these critical transportation infrastructure projects.

While the Administration continues to prioritize investments across the state's 39 cities and towns, as evidenced by RhodeRestore, these investments must be sustainable and in line with available resources. Resuming general revenue sharing to cities and towns – indexed for future inflation – would exacerbate current deficit projections and require new revenue sources or spending cuts elsewhere in government.

We appreciate the opportunity to share our comments on this legislation with the Committee. Should you have any questions or require further information, please do not hesitate to contact my office.

Sincerely,

A handwritten signature in black ink, appearing to read "Brian M. Daniels". The signature is fluid and cursive, with the first name "Brian" being the most prominent.

Brian M. Daniels
Director, Office of Management and Budget

cc: The Honorable Members of the Senate Committee on Finance
The Honorable Linda L. Ujifusa
Kristen Silvia, Deputy Chief of Staff and Director of Legislation
Jamie Plume, Committee Clerk