

Testimony in support of HJR-7127 and S-2823

An Act Making Appropriations for the Support of the State for the Fiscal
Year Ending – Article 5: Relating to Taxes and Fees - Child Tax Credit
Senate Committee on Finance

April 7, 2026

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The Economic Progress Institute strongly supports the governor’s proposal to institute a state Child Tax Credit (CTC) of \$325 per child, but urges legislators to pass Senator Vargas’ S-2823, which would institute a state CTC of \$650 per child. The federal CTC is a powerful tool that has been proven to lift children and families out of poverty, and a state CTC would further reduce child poverty rates in Rhode Island. Seventeen states, including Massachusetts and Vermont, and DC currently have a state-level CTC. Massachusetts has a state CTC of \$440 per child, and Vermont has a state CTC of \$1,000 per child.

All children deserve to have their basic needs met. In Rhode Island, 78% of single-parent households with two children, and 34% of two-parent households with two children don't earn enough to meet their basic needs without assistance.¹ According to Rhode Island Kids Count, 13% of children in Rhode Island lived in poverty between 2019 and 2023, and the numbers were much worse for children of color.² The CTC is a powerful anti-poverty measure that will provide RI families with much needed financial relief and security.

The governor’s proposal would replace the current dependent exemption, which allows families to reduce their taxable income for each qualified dependent, with a fully refundable state Child Tax Credit of \$325 per child. The current dependent exemption does not extend to the lowest-income families, whereas a fully refundable CTC would, because families would get money back from the IRS if the CTC exceeds their tax liability. **At \$325 per child, the governor’s proposed CTC would decrease child poverty by 3.83% and deep child poverty by 7.12%.**³ We applaud Governor McKee for including this in his proposed budget and urge the General Assembly to go even further to help children and families by passing Vargas’ S-2823.

Sen. Vargas’ S-2823 would replace the current dependent exemption with a fully refundable CTC of \$650 per child. According to modeling by Policy Engine, a \$650 CTC would reduce child poverty and deep child poverty more than a \$325 CTC. **At \$650 per child, the CTC would decrease child poverty in Rhode Island by 4.37% and deep child poverty by 11.72%.**⁴

¹ [2024 Rhode Island Standard of Need – Economic Progress Institute](#)

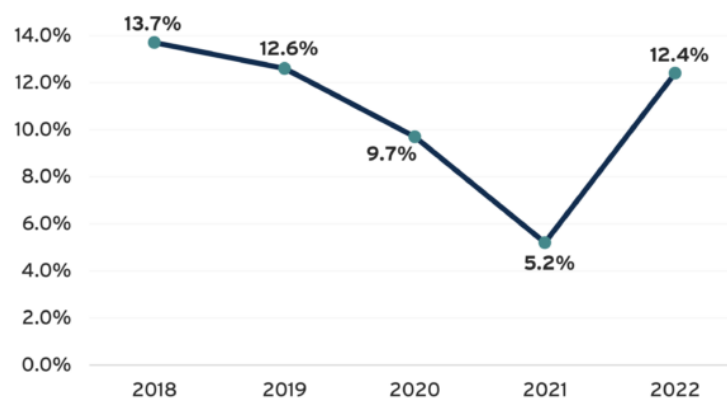
² [2025 Factbook – Rhode Island Kids Count](#)

³ [Rhode Island Child Tax Credit Calculator – Policy Engine](#)

⁴ [Rhode Island Child Tax Credit Calculator – Policy Engine](#)

The temporary expansion of the federal CTC in 2021 under the American Rescue Plan Act (ARPA) exemplifies how effective the CTC can be at reducing child poverty rates. Under the expansion, the maximum credit amount increased from \$2,000 to \$3,600 for children under 6 and from \$2,000 to \$3,000 for children aged 6-17. The credit was also made fully refundable, meaning that those who had low or no earnings had access to the full federal credit for the first time. A large majority of low-income families used the credit to buy food, pay utility bills, pay rent, buy clothing, and cover education costs.⁵ **The expanded Child Tax Credit under ARPA cut child poverty rates almost in half – reaching a record low of 5.2% nationally.** When the ARPA expansion ended in 2022, national poverty rates more than doubled from 5.2% to 12.4%.⁶ Child poverty is a policy choice.

FIGURE 1. Percent of Children in Poverty, 2018-2022



Source: Institute on Taxation and Economic Policy, September 2023

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Black, Indigenous, and Latino populations saw the largest reductions in child poverty rates under the expanded CTC. The figure below shows national child poverty decreased by 8.9% for Black families, 6.3% for Latino families, and 4.5% for American Indian/Alaska Native families, 3% for White families, and 1.6% for Asian families. Instituting a State CTC would improve equity in RI by disproportionately reducing poverty for historically marginalized populations.⁷

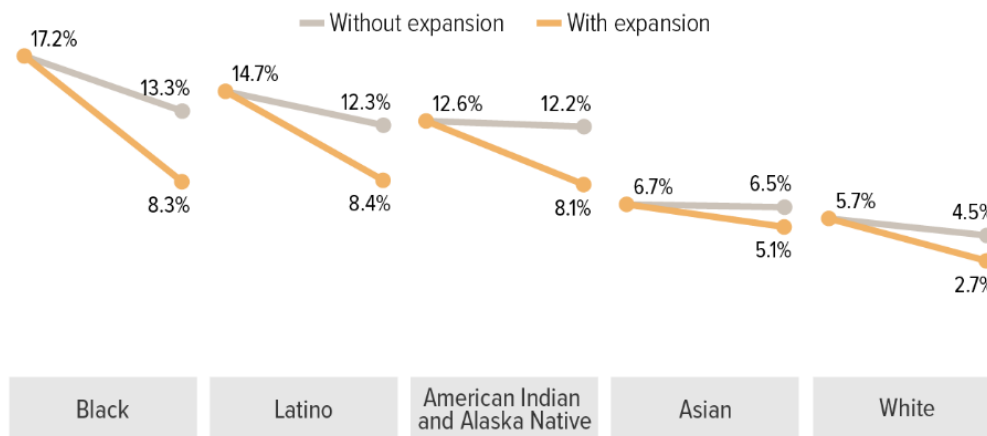
⁵ [Center for Budget and Policy Priorities – 9 in 10 Families with Low Incomes Are Using Child Tax Credits to Pay for Necessities, Education](#)

⁶ [Fenton, George – Gains from Expanded Child Tax Credit Outweigh Overstated Employment Worries – Center for Budget and Policy Priorities](#)

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Child Tax Credit Expansion Drove Child Poverty Sharply Downward in 2021 Across Racial & Ethnic Groups

Child poverty rates, 2020 to 2021



Note: Figures use the federal government's Supplemental Poverty Measure (SPM). American Indian and Alaska Native (AIAN) children may be AIAN alone or in combination with other races and ethnicities; Latino (short for Latino, Hispanic, or Spanish origin) may be of any race; Black and white refer to children of that race alone and not Latino; and, Asian refers to children of that race regardless of Latino ethnicity.

Source: U.S. Census Bureau figures published September 13, 2022; additional analysis of the Census Bureau's March 2022 Current Population Survey by CBPP

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Establishing a state CTC would complement the federal CTC and would help families afford food, transportation, child care, healthcare, and other necessities. If enacted, the state CTC would decrease child poverty rates, especially for low-income families and families and children of color. **The Economic Progress Institute strongly urges the state to create a fully refundable Child Tax Credit of \$650 per child.**