



Advancing the Clean Energy Future

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February 10, 2026

Senate Finance Committee
State of Rhode Island General Assembly
82 Smith Street
Providence, RI 02903

Opposition to House Bill No. 7127, Article 11
Severe Clean Energy Rollbacks in Governor McKee's FY 2027 Budget

Dear Chair DiPalma and Members of the Senate Finance Committee:

My name is Emily Koo and I am writing on behalf of my organization Acadia Center¹ in strong opposition to Article 11 of House Bill No. 7127. These provisions of Governor McKee's FY 2027 budget include a sweeping set of rollbacks to foundational clean energy and climate policies that have made Rhode Island a leader among U.S. states historically. Now, Rhode Island is at risk of moving from leader to laggard by succumbing to the faulty, short-sighted logic of energy austerity – cutting critical programs and policies in the name of energy affordability, when in fact those very programs represent some of the most potent tools for the state to take control of its energy future and keep near- and long-term system costs manageable.

At a moment when federal clean energy support is eroding, Rhode Island should be doubling down on the tools still firmly within the state's control. Instead, Governor McKee's FY 2027 budget sadly mirrors the short-sighted policies of the Trump administration, **cutting renewables and energy efficiency** and delivering what would be a major blow to Rhode Island's clean energy economy. To tackle energy costs, Rhode Island must be doing everything within its power to reduce energy waste and bring more local energy online. The Governor's budget proposal disregards a primary reason for the clean energy transition: to shield residents from volatile gas prices and keep at least \$2.7 billion per year in fossil fuel spending in the local economy rather than sending it out of state.¹

¹ **About Acadia Center**

[Acadia Center](#) is a non-profit organization with over 25 years of experience dedicated to advancing transformative clean energy solutions that promote a livable climate and a more equitable economy at the state, regional and community levels primarily in the northeastern U.S. and eastern Canada. Through rigorous data analysis and strategic partnerships, Acadia Center advocates for policies that significantly reduce carbon emissions and address systemic energy challenges. By collaborating with stakeholders, government, business, and communities, Acadia Center pursues ambitious but pragmatic strategies that help to ensure an inclusive and sustainable energy future for all.

The Governor's budget proposal

The FY 2027 McKee budget includes the following misguided provisions, which should be opposed and modified by legislators and stakeholders:

- Levies a substantial and punitive “grid access fee” (monthly, in perpetuity) and lowers compensation rates for large renewable energy projects (1 MW or greater), signaling that Rhode Island is closed for clean energy business. The retroactive nature of the changes (on both existing and new net metering systems) would send a severe chilling effect to the industry at large, implying that Rhode Island’s public policies are not predictable and reliable enough to earn the confidence of investors.
 - Solar developers are required to pay for infrastructure upgrades and are financed based on the laws in place at the time of interconnection. Solar industry leaders are concerned this provision will drive RI’s solar industry out of the state.
 - A range of virtual net metering customers, including municipalities, housing authorities, colleges and universities, and hospitals, would lose substantial value in pre-negotiated discounted electricity.
 - There are sound, data-driven ways to reform incentive and compensation structures over time, but this proposal takes a cudgel to foundational programs. Instead, a thorough, methodical, and stakeholder-informed process before the Public Utilities Commission (PUC) should determine how Rhode Island’s renewable policies can and should evolve to best serve ratepayer interests and preserve a stable project investment environment to attract new clean power to the state.
- **Delays and weakens Rhode Island’s nation-leading Renewable Energy Standard (RES)**, prolonging our dependence on dirty, expensive fossil fuels.
 - The rapidly transitioning electricity sector has been a lynchpin to achieving the state’s emission reduction mandates. Unlike the transportation and heating sectors, the electricity sector – driven by the RES and accompanying procurement efforts – has been largely on track.
 - Delaying the 100% RES from 2033 to 2050 will prolong the state’s exposure to costly, volatile natural gas, defer and divert major job creation opportunities, and jeopardize Rhode Island’s ability to meet its economy-wide emission reduction targets.
 - Rhode Island has the ability to achieve the existing RES target, including through joint supply procurements of affordable clean energy. Rhode Island was notably absent from a recent multi-state procurement of 173 MW of new solar generation (CT, ME, MA, VT).ⁱⁱ
- **Caps Rhode Island’s cost-effective energy efficiency programs** at \$75 million per year – a stunning 24% below planned 2026 investment levels and 48% below the average of the past five years (both adjusted for inflation).
 - Because of ratepayer-funded energy efficiency, Rhode Island’s electric load is 5% lower than it was in 2005, rather than 15% higher.ⁱⁱⁱ
 - In addition to directly lowering energy bills, energy efficiency is one of the most cost-effective ways to reduce energy costs for all consumers, support the local economy, and combat climate change.^{iv}

- In the 2026 program cycle, [Acadia Center amplified the compounding costs of decreased investments in energy efficiency](#), which will lead to major reductions in a wide range of benefits, energy savings, and jobs.^v Indeed, the significant drop-off in annual efficiency investments (shown below) during a period of high inflation for the economy suggests that budget cuts to-date contributed to the increasing energy bills borne by ratepayers.
- The budget’s proposed bond for energy efficiency is neither an assured nor consistent source of funding, nor is it close to the magnitude needed to restore funding levels.

Figure 1. Proposed Cuts Would Continue Damaging Reductions in Energy Efficiency Funding

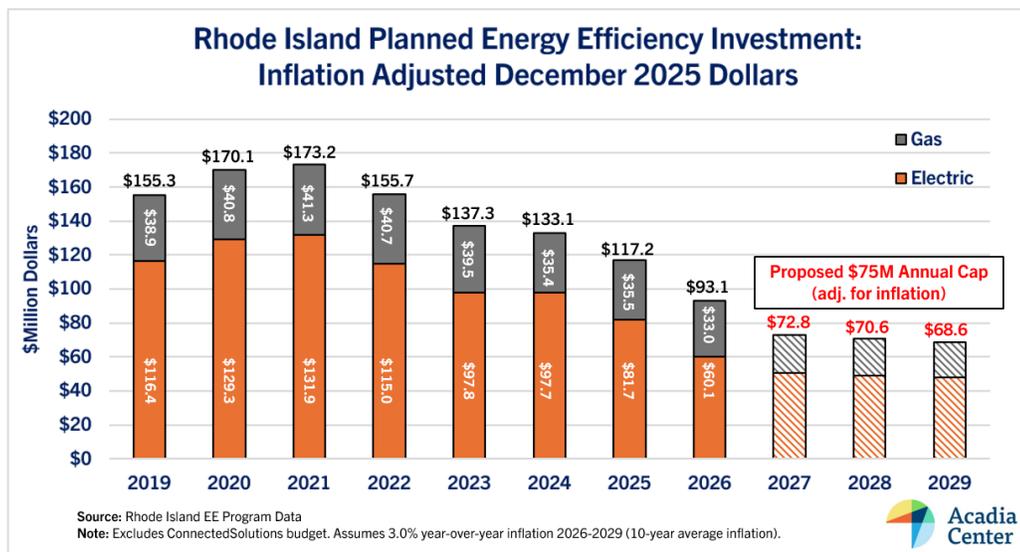


Figure 2. Energy Efficiency Funding Has Generated Deep Energy Savings for Rhode Island

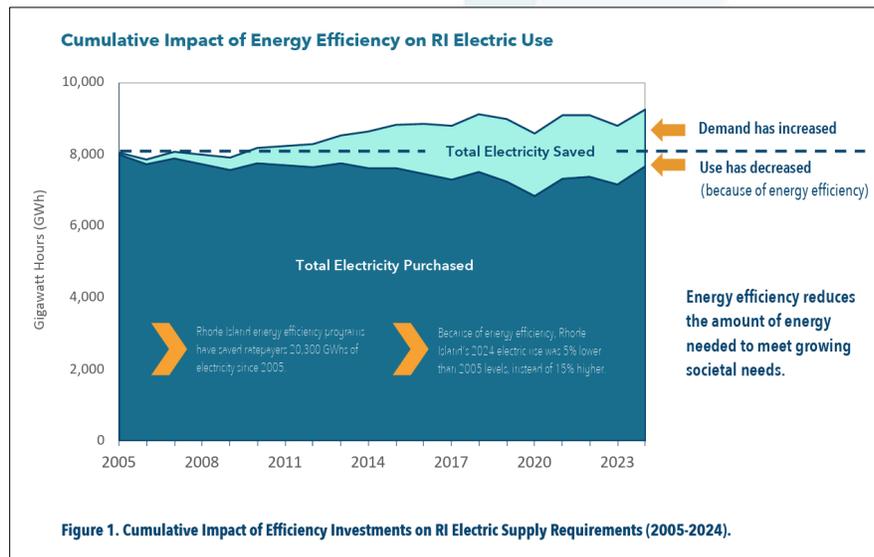


Figure 1. Cumulative Impact of Efficiency Investments on RI Electric Supply Requirements (2005-2024).

In addition, the Governor's budget proposal:

- Slashes support for municipalities, businesses and residents to access financial and technical assistance for clean energy projects such as energy efficiency, solar, or electric vehicles.

Undoing the baseline of the 2025 Climate Strategy before it begins:

The Executive Climate Change Coordinating Council (EC4)'s 2025 Climate Action Strategy is built on a clear baseline of existing policies, including the 100% Renewable Energy Standard (RES) by 2033 and existing state energy efficiency and renewable energy programs. Yet the Governor's proposed budget would dismantle these very policies – undermining the foundation of the state's recently released climate strategy before it can be implemented.

Eliminating these core electric-sector strategies would force Rhode Island to rely more heavily on transportation and building emissions reductions – sectors already facing significant uncertainty. Scaling those strategies fast enough to meet the 2030 climate targets in just four years would be extraordinarily difficult, if not impossible.² Rather than advancing solutions, the Governor's budget proposal rolls back the baseline assumptions on which the climate strategy depends.

Clean energy is stable, affordable energy:

In simplest terms, some components of the energy transition will cost money (e.g., electric generation buildout) and some will save money and increase in-region economic activity (e.g., reduced reliance on fossil fuel imports for heating and transportation). It is a glaring omission to report the costs of clean energy while ignoring all of the cost savings, one of the primary reasons for undertaking the energy transition in the first place. Cutting clean energy is not fiscal prudence – it is a costly step backward.

- Renewables in our regional grid – such as offshore wind, large-scale solar, and batteries – lower wholesale electricity prices for everyone.^{vi,vii}
- Energy efficiency, behind-the-meter solar, and storage reduce how much power we need during expensive peak hours. Lower overall and peak demand means less exposure to volatile gas prices, less strain on the grid, and fewer costly infrastructure upgrades. This helps reduce the largest (and growing) components of energy bills: supply costs and delivery costs.^{viii,ix}
- Delaying Rhode Island's nation-leading Renewable Energy Standard (RES) will simply prolong and worsen the state's exposure to and overreliance on natural gas, sending Rhode Islanders' hard-earned dollars out of the state and regional economy.
- **States with more renewables have seen smaller electricity price increases.** States that invested early and heavily in wind, solar, and storage have had slower electricity price growth over the past 20 years. States that depend heavily on natural gas for power generation, especially the Northeast, have higher electricity prices.^x

² Presentation and Discussion of 2025 Climate Action Strategy, Special Legislative Commission to Study the Successful Implementation of the Act on Climate, 28 January 2026. Slide 11, Minute 23:36: <https://capitolvri.cablecast.tv/show/11697>.

- Renewable energy costs have fallen dramatically – and gas costs are going up.^{xi}
- **Solar and storage are among the fastest, most affordable ways to add new power.**^{xii} As electricity demand rises from electrification and AI-driven growth, Rhode Island cannot afford to sideline the very resources that can be built quickly and locally and will deliver inexpensive energy.

Solutions to tackle energy costs

Cutting renewables and energy efficiency is not the answer to Rhode Island’s rising energy costs. Governor McKee and the General Assembly have a unique opportunity to meet the moment and stand up to Trump, by asserting Rhode Island’s commitment to clean energy. There is much within Rhode Island’s state powers, short of slashing the state’s renewable energy targets, and rolling back renewable and energy efficiency programs.

Reduce dependence on volatile gas supply to help stabilize energy bills

- In addition to fighting the Trump administration’s obstruction of offshore wind, the state of Rhode Island has much within its control and should be doing everything within its power to **bring more local clean energy online**. A more balanced generation mix will reduce exposure to fuel price volatility and spread risk across more hours, decreasing prices.^{xiii,xiv}
- Move away from gas supply expansion as a cost-control strategy. Gas supply has increased in the region, but prices remain high, and are expected to continue increasing, due to global LNG markets.^{xv}
 - The U.S. Energy Information Administration (EIA) expects gas prices will increase 33% or more in 2026.
- Leverage municipal aggregation to secure more stable and transparent energy pricing than third-party suppliers.
- Invest in statewide virtual power plants to unlock additional demand response that can be called upon to reduce load in times of grid stress, decreasing prices for everyone.
- Coordinate with neighboring states to unlock the most affordable clean energy resources through, for example, joint supply procurements.
- Increase regional and inter-regional transmission capacity so power can move more easily from where it’s generated to where it’s needed – lowering supply costs and improving reliability.

Rein in rising transmission and distribution costs

- Enable state siting boards to add scrutiny and suggest cost-saving measures of transmission upgrades and construction.
- Expand stakeholder participation in regulatory proceedings.
 - Provide intervenor compensation so organizations or impacted individuals can hire experts and challenge Rhode Island Energy’s assumptions
- Limit categories of spending a large investor-owned utility may recover from ratepayers, such as lobbying or charitable spending; cap the allowable increase in annual spending on Infrastructure, Safety, and Reliability proceedings

For more information on energy cost drivers in the northeast, visit Acadia Center’s website [here](#).

Conclusion

Article 11 of House Bill No. 7127 takes a cudgel to our most potent tools to address skyrocketing energy costs – energy efficiency and renewables. Cutting clean energy doesn't protect ratepayers; it protects an outdated energy system and keeps us dependent on dirty, expensive fossil fuels. There are viable pathways to achieving the Renewable Energy Standard (and incentivizing in-state renewables), without compromising short- or long-term affordability. Data-driven, stakeholder informed approaches can modernize net metering compensation without decimating Rhode Island's solar industry. And there is really no excuse for capping energy efficiency. The Governor does not need to position his affordability agenda at odds with our clean energy future. Acadia Center is eager to support the Senate, House, and the administration in ensuring that Rhode Island does not compromise its clean, affordable energy future.

Thank you for your attention to these concerns. Please do not hesitate to contact me with any questions.

Sincerely,

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ⁱ [US Energy Information Administration | SEDS Database \(2023\)](#)

ⁱⁱ [Connecticut and New England State Partners Announce Clean Energy Selections | CT DEEP](#)

ⁱⁱⁱ [2025 Annual Report | Rhode Island Energy Efficiency Council](#)

^{iv} [2025 Annual Report | Rhode Island Energy Efficiency Council](#)

^v [Energy Efficiency Action Alert | Acadia Center](#)

^{vi} [Powered Up: Evaluating the Year-Round Benefits of Solar and Storage in Massachusetts | SEIA and Synapse](#)

^{vii} [Value of Wind in Winter 2024/25 | RENEW and Daymark Energy Advisors](#)

^{viii} [Efficiency Ahead: How State Energy Efficiency Plans Are Driving Utility Bill Savings and Benefits Across the Northeast | Acadia Center](#)

^{ix} [Grid Action Report – June Heat Wave | Acadia Center](#)

^x [Renewables Aren't Behind Energy Cost Increases | Acadia Center](#)

^{xi} [Renewables Aren't Behind Energy Cost Increases | Acadia Center](#)

^{xii} [Report: Renewable Power Generation Costs in 2024 | IRENA](#)

^{xiii} [Natural Gas Price Volatility in New England | Acadia Center](#)

^{xiv} [How Do Renewables Lower the Cost of Electricity? | The Climate Reality Project](#)

^{xv} [Five Ways Natural Gas Is Driving Costs up for Heating Customers | Acadia Center](#)