

Department of Corrections

FY 2014 Revised
FY 2015 Budget
FY 2015 – FY 2019 Capital Budget

Staff Presentation
March 25, 2014

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- The Department of Corrections provides a comprehensive correctional program for all incarcerated adult offenders and those requiring other forms of supervision
- Every adult under correctional supervision, including pre-trial detainees, sentenced inmates, and offenders on probation, parole, and home confinement falls within the Department's supervision

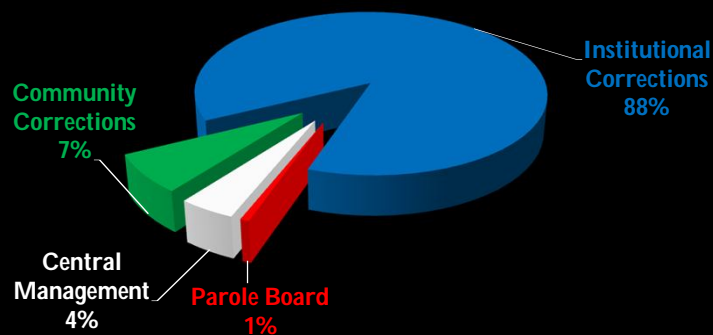
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Major Programs

- Institutional Corrections (7 Facilities)
 - ✓ Custody & Security
 - ✓ Institutional Support
 - ✓ Institutional Based Rehab / Population Management Programs
 - ✓ Healthcare Services
- Community Corrections
- Central Management
- Parole Board

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FY 2015 Governor by Programs



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Recommendation by Sources

(In Millions)	General Revenues	Federal Funds	Restricted Receipts	RICAP	Total
14 Enacted	\$185.4	\$1.8	\$0.1	\$17.5	\$204.7
14 Governor	\$186.0	\$2.5	\$0.1	\$14.8	\$203.4
14 Chg. to Enacted	\$0.7	\$0.7	-	(\$2.7)	(\$1.3)
15 Governor	\$188.7	\$1.7	\$0.1	\$19.1	\$209.6
15 Chg. to Enacted	\$3.3	(\$0.1)	-	\$1.7	\$4.9

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Budget Office Target

- General revenue target of \$174.1 million
 - ❖ Current service adjustments of \$2.1 million
 - ❖ 7.0% target reduction of \$13.1 million
 - ❖ Department's constrained budget is \$0.7 million above target
- Governor's recommended budget exceeds target by \$14.6 million

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General Revenue Target Reduction

- Department proposed 8 items, 6 were not recommended by the Governor
 - ❖ Sell Donald Price Facility for \$8.6 million
 - ❖ Close High Security Center for \$5.7 million
 - ❖ Transfer training to Public Safety for \$2.1 million
 - ❖ Sell Gloria McDonald facility for \$1.6 million
 - ❖ Expand Corrections Options for \$1.3 million
 - ❖ Eliminate Double Time Rate for \$0.3 million
- 2 other items dealing with overtime & lawn maintenance were recommended by the Governor and are noted in the analysis

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Population

- Majority of expenditures are for staffing
- Greatest savings occur when population reductions allow for the closure of housing units and staff posts
- Previous population levels required continuous operation of all housing units, but currently there are two modules closed
 - ✓ In Minimum Security

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Population

- Maximum capacity of the prison is governed by the terms of an overcrowding lawsuit
- State reached agreement with federal courts in 2007 to increase capacity from 4,085 to 4,265
- Reduced capacity to 3,869
 - ❖ 360 from Donald Price facility closure 11/2011
 - ❖ 36 from relocating the women's population

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Population

- FY 2014 Governor's Revised budget
 - ❖ 3,192 inmates or 40 more than enacted
 - ✓ As requested
- FY 2015 Governor
 - ❖ 3,170 inmates or 18 more than enacted
 - ✓ As requested
- Average as of end of February is 3,232 inmates

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Population Estimates

	FY 10	FY 11	FY 12	FY 13	FY 14	FY 15
Request	4,008	3,709	3,416	3,231	3,152	3,170
Governor	4,008	3,643	3,416	3,231	3,152	3,170
Enacted	3,767	3,450	3,239	3,194	3,152	-
Rev. Req.	3,669	3,350	3,264	3,146	3,192	-
Gov. Rev.	3,659	3,350	3,265	3,146	3,192	-
Final	3,551	3,273	3,192	3,146	-	-
<i>Actual</i>	<i>3,502</i>	<i>3,273</i>	<i>3,191</i>	<i>3,160</i>	-	-

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Population

- Maximum Capacity includes all beds
 - ❖ Also referred to as Designated Capacity
 - ✓ Federal Court-Ordered Capacity
- Operational Capacity includes all beds, except for hospital beds and a third of segregation beds

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Population

Fiscal Years	Avg. Pop.	Capacity Max.	Capacity Operat.	Empty (Operat.)	% Vacant (Operat.)
2009	3,773	4,265	4,004	231	5.8
2010	3,502	4,265	4,004	502	12.5
2011	3,273	4,265	4,004	731	18.3
2012	3,191	4,022*	3,770*	579	15.4
2013	3,160	3,935	3,772	612	16.2
2014 Enact.	3,152	3,989	3,772	620	16.4
2014 Rev.	3,192	3,989	3,772	580	15.4
2015 Rec.	3,170	3,989	3,772	602	16.0

*Donald Price Medium Security Facility closed 11/11

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FY 2013 Population

Facilities	Avg. Pop.	Capacity Max.	Capacity Operat.	Empty (Operat.)	% Vacant (Operat.)
High	98	166	138	40	34.8
Maximum	440	466	409	(31)	(5.6)
Med. Moran	1,018	1,132	1,126	8	(0.8)
Intake	1,030	1,148	1,118	88	7.9
Minimum	402	710	708	306	43.2
Women's	128	213	173	45	26.0
Min./Work Rel.	44	100	100	66	66.0
<i>Average</i>	<i>3,160</i>	<i>3,935</i>	<i>3,772</i>	<i>612</i>	<i>16.2</i>

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FY 2014 Population (Through February)

Facilities	Avg. Pop.	Capacity Max.	Operat. Operat.	Empty (Operat.)	% Vacant (Operat.)
High	96	166	138	42	30.4
Maximum	442	466	409	(33)	(8.1)
Med. Moran	1,045	1,186*	1,126*	81	7.2
Intake	1,081	1,148	1,118	37	3.3
Minimum	407	710	708	301	42.5
Women's	118	213	173	55	31.8
Min./Work Rel.	37	100	100	63	63.0
Average	3,226	3,989	3,772	546	14.5

*Double-bunk beds at John. J. Moran Medium Security Facility
Increased capacity by about 54 beds

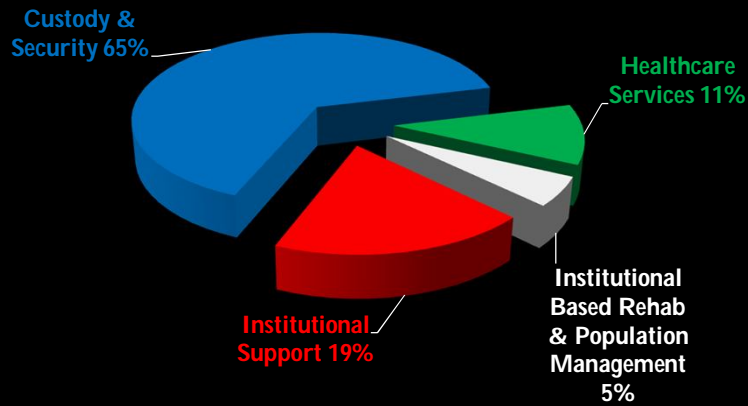
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FY 2015 Changes to Enacted

	Gen Rev	Total	FTEs
<i>FY 2014 Enacted</i>	<i>\$185.4</i>	<i>\$204.7</i>	<i>1,419.0</i>
Population: Per Diem	0.2	0.2	-
Weapons Requalification	0.5	0.5	-
Salaries and Benefits	2.9	3.0	-
Other Changes	(0.3)	(0.5)	-
Capital	-	1.7	-
Total Change	\$3.3	\$4.9	-
<i>FY 2015 Governor</i>	<i>\$188.7</i>	<i>\$209.6</i>	<i>1,419.0</i>

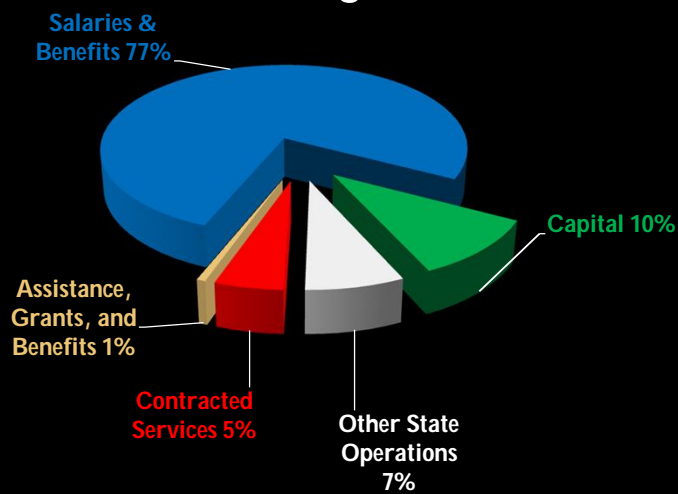
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FY 2015 Institutional Corrections: Functions



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FY 2015 Institutional Corrections: Categories



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Population: Per Diem

- Population related expenditures that are calculated on a per diem basis, excluding staffing
 - ❖ Food, pharmaceuticals, linens, other operating supplies
- FY 2014 Enacted includes
 - ❖ \$3,817 per inmate
 - ❖ \$12.0 million

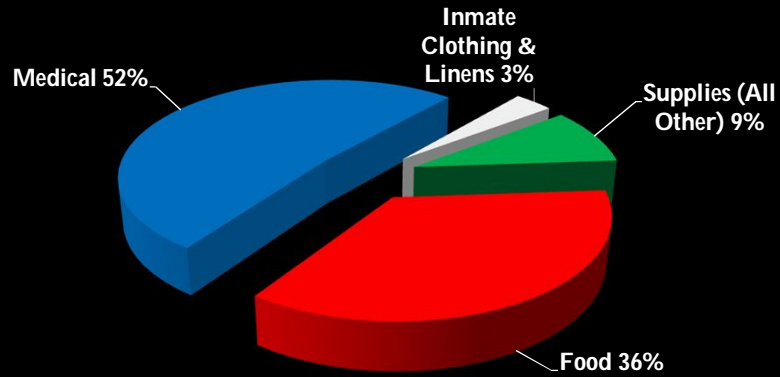
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Population: Per Diem

- Governor's Recommendation
 - ❖ \$3,869 per inmate for FY 2015
 - ✓ \$52 more than enacted; as requested
 - ✓ \$12.3 million
 - ❖ \$0.2 million more than enacted
 - ✓ Assumes lower costs for food and physician services compared to FY 2014 revised
 - ❖ \$3,919 per inmate for FY 2014 revised
 - ✓ \$102 more than enacted; as requested
 - ❖ \$0.5 million more than enacted
 - ✓ Increases for food and physician services based on FY 2013 expenses

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Population: Per Diem



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Population: Per Diem

Costs Per Inmate

Year	Annual Cost per Inmate	Change to Prior Year
FY 2015 Governor	\$3,869	\$52
FY 2015 Request	\$3,869	\$52
FY 2014 Gov. Rev.	\$3,919	\$102
FY 2014 Rev. Req.	\$3,919	\$102
FY 2014 Enacted	\$3,817	(\$209)
FY 2013	\$4,026	(\$91)
FY 2012	\$4,117	\$436
FY 2011	\$3,681	(\$76)
FY 2010	\$3,757	(\$117)

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Population *Total Costs Per Inmate*

Fiscal Year	Average Cost per Inmate
FY 2015 Governor	\$58,514
FY 2015 Request	\$58,514
FY 2014 Gov. Rev.	\$58,786
FY 2014 Revised	\$58,786
FY 2014 Enacted	\$56,801
FY 2013	\$52,409
FY 2012	\$51,979
FY 2011	\$49,160
FY 2010	\$43,605

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SCAAP

- State Criminal Alien Assistance Program:
 - ❖ Formula grant for incarceration of undocumented individuals with state and/or local charges
 - ❖ FY 2014 enacted assumed \$0.7 million from federal funds from this grant
- FY 2014 grant award is \$0.8 million
 - ❖ Governor includes additional general revenue savings of \$105,679 for each FY 2014 and FY 2015 based on grant increase

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Weapons Requalification

- \$0.5 million for each FY 2014 and FY 2015 for annual weapons requalification
 - ❖ Arbitrator's decision upheld by the Rhode Island Supreme Court
 - ❖ Current legislation allows for biennial weapons requalification (not a requirement)
 - ✓ Overtime & transportation
 - ✓ Ammunition & firing range rental costs

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Correctional Industries

- Department's FY 2014 budget request proposed savings of \$1.0 million by shifting supervision costs to correctional industries
 - ❖ The Department also included this proposal in its FY 2013 revised budget
- The Governor and the Assembly concurred
 - ❖ Department did not achieve any of the savings it proposed for FY 2013 due to cash flow concerns

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Correctional Industries

Cash flow

	FY 2013
Beginning Cash Balance	\$529,065
Cash Received	5,055,000
Total Cash Available	\$5,584,065
Inventory Purchases	2,863,949
Payroll Costs	1,547,927
Operating Expenses	399,052
Other Expenses	186,284
Total Expenses	\$4,997,212
Ending Cash Balance	\$586,853

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Correctional Industries

- FY 2014 enacted budget includes savings of \$1.0 million from shifting supervision costs to correctional industries
 - ❖ The Department request to restore \$0.5 million and \$0.3 million for FY 2014 and FY 2015, respectively
- Governor recommends funding as requested for both fiscal years
 - ❖ Cash flow statement for 1st half of FY 2014 shows an ending balance of \$516,781
 - ❖ Department has not provided updated projections for the rest of FY 2014 and FY 2015

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Lawn Maintenance

- Department requests elimination of lawn maintenance services as part of its FY 2015 target budget
 - ❖ \$0.2 million general revenue savings from supervision costs and landscaping supplies
 - ✓ State House & Waterplace Park lawns
 - ❖ Continued lawn maintenance would require additional resources from the Department of Administration if performed by other outside contractors
- The Governor recommends this proposal and includes the savings

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Overtime Costs History

Fiscal Years	Overtime Hours**	Overtime Expenses	% Change
2008	Unknown	\$19,338,369*	7.4
2009	Unknown	\$19,600,223	1.4
2010	Unknown	\$24,245,730	23.7
2011	588,337	\$23,160,744	(4.5)
2012	482,178	\$20,208,679	(12.7)
2013	416,770	\$17,449,335	(13.7)

**In FY 2008 there was also retroactive payments of \$22.9 million based on arbitration*

***RIDOC did not track OT hours prior to FY 2010*

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Enacted Overtime

- FY 2014 enacted budget includes \$13.4 million from general revenues for Institutional Corrections' overtime expenses
 - ❖ Includes reduced costs from 28.0 additional entry-level correctional officers
 - ✓ New class would offset portion of overtime expenses
- Class of new officers delayed into FY 2015
 - ❖ Due to non-compliance alleged by USDOJ
 - ✓ USDOJ & RIDOC representatives are in discussion over data interpretation

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New Officer Class – OT Savings

New Officer Class Cost	
New Officers	24.0
Cost Per Officer	\$94,952
Total Costs	\$2,278,858
Overtime Savings	
Cost Per OT Hour	\$50.71
Saved OT Hours	45,946
Total Savings	(\$2,329,909)
Net	(\$51,051)

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Recommended Overtime

(in millions)	Total*	Chg to Enacted
2014 Enacted	\$13.4	-
2015 Governor	\$15.6	\$2.2
2014 Gov. Rev.	\$15.9	\$2.5

**Overtime expenses are primarily funded from general revenues, with less than \$0.1 million from federal funds*

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Overtime Transfer to RICAP

- Department requests shifting \$0.3 million from general revenues to RICAP as part of its FY 2015 constrained budget
 - ❖ Supervision costs for outside vendors during construction within secured facilities
 - ✓ \$0.5 million in the constrained budget request
- Governor shifts \$0.8 million from general revenues to RICAP
 - ❖ This may not be an allowable use of Rhode Island Capital Plan funds, as proposed

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Institutional Corrections' Staffing

- Governor recommends \$124.8 million from all funds for FY 2015
 - ❖ \$1.2 million above enacted from general revenues
 - ✓ \$1.6 million more for updated benefit rates
 - ✓ \$0.4 million less from turnover savings
- Governor recommends \$122.4 million from all funds for FY 2014 revised
 - ❖ \$1.2 million less than enacted from general revenues
 - ✓ \$0.4 million from turnover & \$0.8 million from statewide medical benefit savings

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Medical Contracts/Equipment

- FY 2015 recommendation: \$1.5 million from general revenues
 - ❖ \$20,143 less than enacted
 - ❖ \$0.3 million less than requested
 - ✓ Reduces medical contract expenses
- Governor's FY 2014 revised recommendation is consistent with his FY 2015 recommendation

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State Fleet/Leases

- FY 2015 recommendation
 - ❖ \$825,991 from general revenues
 - ✓ \$185,468 more than enacted
- FY 2014 revised recommendation
 - ❖ \$886,552 from general revenues
 - ✓ \$246,029 more than enacted
 - ❖ Increases are based on gas prices and needed vehicle repairs

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Federal Grants

- FY 2015 recommendation: \$0.3 million as requested
 - ❖ Criminal justice system improvements and education for eligible inmates
 - ✓ \$0.1 million less than enacted
 - ✓ Expected reductions from federal resources
- FY 2014 revised recommendation: \$0.4 million as requested
 - ✓ \$28,679 more than enacted

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Facilities Maintenance

- FY 2015 recommendation: \$1.8 million from general revenues
 - ❖ \$0.1 million less than enacted
 - ✓ Reduces funding for snow removal based on FY 2013 expenditure experience
 - ✓ FY 2013 expense of \$45,372 for snow removal is \$112,272 less than enacted
- FY 2014 revised recommendation includes similar savings

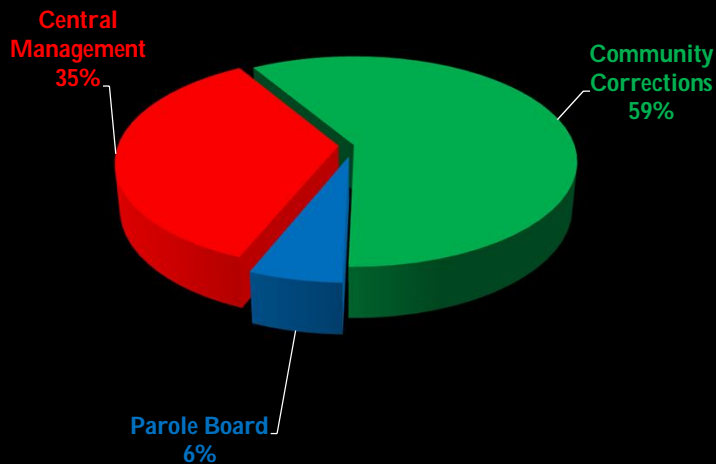
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All Other Operations

- Governor's budget includes \$6.1 million from all funds for all other operations for Institutional Corrections
 - ✓ For supplies for office and programs, security, kitchen and household as well as inmate education testing services, grounds maintenance, vendor services, & other miscellaneous expenses
- ❖ \$0.4 million less than enacted
 - ✓ \$0.1 million less for grounds maintenance services
 - ✓ \$0.3 million less for supplies, equipment, and other miscellaneous expenses
- ❖ Based on prior year expenditure experience

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FY 2015 All Other Programs



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New Staffing

- Department requests \$145,303 and 2.0 new full-time equivalent positions for FY 2014 & FY 2015
 - ❖ Good Conduct Certificate legislation
 - ✓ 1.0 Field Investigator and 1.0 Senior Word Processing Typist
- Governor recommends funding as requested for FY 2015 only
 - ❖ His recommendation does not add new positions, but assumes adjustments of existing vacancies to fill the requested positions

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All Other Salaries and Benefits

- Governor recommends \$21.9 million from all funds for the remaining programs for FY 2015
 - ❖ \$10,527 less than enacted
 - ✓ \$0.5 million more for updated benefit rates
 - ✓ \$0.3 million less from turnover savings
 - ✓ \$0.2 million less from retirement benefit adjustments & statewide medical benefit savings

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All Other Salaries and Benefits

- Governor recommends \$21.0 million from all funds for the remaining programs for FY 2014 revised
 - ❖ \$0.9 million less than enacted
 - ✓ \$0.4 million less from turnover savings
 - ✓ \$0.2 million less from overtime savings
 - ✓ \$0.2 million less from retirement benefit adjustments & statewide medical benefit savings

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Full-time Equivalent Positions

Full-Time Positions	FTEs	FTE Chg. to Enacted
Enacted Authorized	1,419.0	-
FY 2014 Revised Request	1,421.0	2.0
FY 2015 Request	1,421.0	2.0
FY 2015 Governor	1,419.0	-
FY 2013 Average Filled	1,348.8	(70.2)
Filled as of March 8	1,366.0	(53.0)

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Full-time Equivalent Positions *Institutional Corrections*

Full-Time Positions	FTEs	FTE Chg. to Enacted
Enacted Authorized	1,189.0	-
FY 2014 Revised Request	1,189.0	-
FY 2015 Request	1,189.0	-
FY 2015 Governor	1,189.0	-
FY 2013 Average Filled	1,132.0	(57.0)
Filled as of March 8	1,140.0	(49.0)

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IT Systems Services

- Department request \$0.5 million from general revenues for IT services
 - ❖ \$140,000 more than enacted
 - ✓ \$115,000 for system that tracks the inmate population
 - ✓ \$25,000 for electronic medical records system
- Governor includes only \$25,000 for the electronic medical records system for each FY 2014 revised and FY 2015

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Recidivism Reduction

- FY 2014 revised recommendation
 - ❖ \$0.5 million from federal funds carried forward
 - ✓ New project grant, federal Second Chance Act
 - ✓ Develop & implement strategies to address challenges of offender re-entry & recidivism reduction
 - ✓ Enhance transitional services
- FY 2015 Recommendation
 - ❖ \$110,193 from federal funds
 - ✓ Enacted includes \$45,094
 - ✓ Multi-year grant awarded in FY 2013

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All Other Operations

- Governor recommends \$3.8 million from general revenues
 - ✓ Probation and parole unit rent, medical and office supplies, computer and office equipment, court overhead charges, legal and travel expenses, and other miscellaneous expenses
 - ❖ \$0.1 million less than enacted or requested
 - ✓ \$26,753 less for legal services & travel expenses
 - ✓ \$22,874 less for court overhead costs
 - ✓ \$20,000 less for other miscellaneous expenses

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Medicaid Coverage

- Currently DOC charges Medicaid for certain allowable hospital costs for its population
 - ❖ Have to be in a community hospital for at least 24 hours – Medicaid pays ½ cost
 - ❖ Prior to ACA implementation – Medicaid coverage only applied to “certain” inmates who are low income parents or were disabled before institutionalized
- State expanded Medicaid to non-disabled adults without dependent children between ages of 19 through 64 as of 1/1/2014
 - ❖ Potential savings from covering larger portion of the inmate population

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Medicaid Coverage

- Also opportunity for individuals on parole/probation to have health coverage upon release
- Will have access to medical care, medicine, substance abuse or behavioral health treatment services if required
- DOC working with Office of Health and Human Services on application and enrollment activities

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Capital Projects

- Governor recommends 9 projects totaling \$102.3 million
 - ❖ \$90.0 million from RICAP
 - ❖ \$12.4 million from federal funds
- 7 revised projects and 2 ongoing projects
 - ❖ \$54.4 million from RICAP for FY 2015 – FY 2019
 - ✓ \$2.7 million less than enacted for FY 2014
 - ✓ \$1.7 million more than enacted for FY 2015

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Capital Projects

Project	Status	Cost (in millions)	Funds	End Date
Medium Infrastructure	Revised	\$16.2	RICAP	FY 2018
Minimum Security Renovations	Revised	\$10.3	RICAP	FY 2017
Intake Service Center Renovations	Revised	\$9.4	RICAP	Post-FY 2019
Dix Building Renovations	Revised	\$5.0	RICAP	FY 2016

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Capital Projects

Project	Status	Cost (in millions)	Funds	End Date
Maximum General Renovations	Revised	\$4.2	RICAP	FY 2018
Bernadette Guay Building Renovations	Revised	\$2.3	RICAP	FY 2017
Women's Plumbing & Bathroom Renovations	Revised	\$1.5	RICAP	FY 2014
Asset Protection	Ongoing	\$34.4	RICAP	Annual
Women's Facility (Formerly, Reintegration Center)	Ongoing	\$19.1	RICAP /FF	Post-FY 2019

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Annual Reporting Requirements

- 2013 Assembly enacted legislation requiring OMB to prepare, review and inventory all reports filed with Assembly
 - ❖ Reports to be presented to Assembly as part of budget submission annually
- DOC is required to submit 2 reports, currently submitting both
 - ❖ Offenders requesting medical parole
 - ❖ Inmates granted furloughs/work release

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Department of Corrections

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Staff Presentation
March 25, 2014

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