

# Department of Behavioral Healthcare, Developmental Disabilities & Hospitals

Governor's FY 2025 Revised, FY 2026 & Capital Budgets  
*Staff Presentation to*  
*House Finance Subcommittee on Human Services*  
March 20, 2025

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# BHDDH

- *Overview*
  - *EOHHS Agencies*
  - Items of Interest
- *BHDDH*
  - Summary
  - Programs & Services
  - Divisions
- *Federal Uncertainties*

# EOHHS – Overview

- Principal agency to manage the 4 health and human service agencies
  - BHDDH, DHS, DCYF & DOH
- Governor appoints the directors of the 4 agencies under the EOHHS umbrella
  - Retain statutory authority
- Responsible for managing, providing strategic leadership & direction to depts.
  - Medicaid funded programs in each of the agencies

# Overview - EOHHS Agencies

All Funds	FY 2025 Enacted	FY 2025 Governor	Chg.	FY 2026 Governor	Chg.
EOHHS	\$4,017.8	\$3,967.1	\$(50.6)	\$4,202.1	\$184.3
DHS	814.7	860.5	45.8	829.2	14.4
<i>BHDDH</i>	672.4	706.9	34.5	704.2	31.8
DOH	356.3	387.8	31.6	292.1	(64.1)
DCYF	399.1	412.1	13.1	397.2	(1.9)
<b>Total</b>	<b>\$6,260.2</b>	<b>\$6,334.5</b>	<b>\$74.3</b>	<b>\$6,424.8</b>	<b>\$164.6</b>
% of budget	44.8%	42.4%		45.2%	

\$ in millions

# Overview - EOHHS Agencies

General Revenues	FY 2025 Enacted	FY 2025 Governor	Chg.	FY 2026 Governor	Chg.
EOHHS	\$1,416.4	\$1,390.9	\$(25.5)	\$1,469.7	\$53.3
DHS	142.8	147.3	4.5	135.6	(7.2)
<i>BHDDH</i>	305.7	317.6	11.9	316.3	10.6
DOH	40.1	40.5	0.5	38.1	(2.0)
<i>DCYF</i>	261.4	261.4	-	263.0	1.6
<b>Total</b>	<b>\$2,166.3</b>	<b>\$2,157.8</b>	<b>\$(8.5)</b>	<b>\$2,222.6</b>	<b>\$56.3</b>
% of budget	38.7%	38.5%		38.7%	

\$ in millions

# Overview - EOHHS Agencies

Agency	Placement/Benefit	# of persons	Annual Cost/Person
BHDDH	Eleanor Slater Hospital	144	\$834,540
	RI Psychiatric Hospital	53	\$635,614
	RICLAS	101	\$352,786
	Private Dev. Dis. Services	3,800	\$115,947
EOHHS	Long Term Care Services	13,659	\$78,228
	RHP - Disabled Adults	12,943	\$26,293
	RHO – Disabled Adults	28,710	\$10,528
	Expansion Adults	84,490	\$8,586
	RIte Care	176,689	\$6,419

# BHDDH

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  - Summary and Budget Issues
  - Programs & Services
  - Divisions

# Overview – Items of Interest

Programs	EOHHS	BHDDH	DCYF	DHS	DOH	DOC
Opioid Funds	X	X	-	-	X	X
Youth Vaping Abatement	-	X	-	-	X	-
HCBS - ARPA	X	-	X	-	X	-
Behavioral Health System of Care	X	X	X	-	-	-
Conflict-Free Case Management (CFCM)	X	X	-	X	-	-

# Overview – Items of Interest

- 2019 Opioid Stewardship Act
  - Assessment from gross in-state opioid sales
    - Manufacturers/Wholesalers/Distributors
  - \$5.0 million annually
- McKinsey Settlement Funds
  - RI received \$2.6 million
    - Funds to be used for treatment, rescue, recovery, and prevention programs

# Overview – Items of Interest

- Statewide Opioid Abatement Account
  - Allows EOHHS to receive & spend funds from settlement agreements with
    - Opioid manufacturers
    - Pharmaceutical distributors, Pharmacies or affiliates
    - Bankruptcy proceeding from these entities
  - Annual reporting to Governor, Speaker, Senate President and Attorney General
    - Uses of funds and amount spent
- Opioid Stewardship Task Force
  - Recommendations to EOHHS on use of funds

# Overview – Items of Interest

<b>Opioid Funds</b>	<b>Pre-FY 2025</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>5-Year Total</b>
Abatement Funds - Settlements	\$14.6	\$34.1	\$20.7	\$69.4
Stewardship Funds	13.1	8.6	4.5	26.3
McKinsey Settlement Funds	1.9	0.6	-	2.6
<b>Total</b>	<b>\$29.7</b>	<b>\$43.3</b>	<b>\$25.2</b>	<b>\$98.3</b>

\$ in millions

# Overview – Items of Interest

<b>Opioid Funds – by Agency</b>	<b>Pre-FY 2025</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>5-Year Total</b>
EOHHS	\$9.1	\$18.8	\$11.8	\$39.7
BHDDH	7.9	14.4	5.3	27.6
Health	7.6	8.2	6.9	22.7
Corrections	5.1	2.0	1.3	8.4
<b>Total</b>	<b>\$29.7</b>	<b>\$43.3</b>	<b>\$25.2</b>	<b>\$98.3</b>

\$ in millions

# Overview – Items of Interest

Opioid Categories	Pre-FY 2024	FY 2024	FY 2025	FY 2026
Treatment	\$2.1	\$2.8	\$8.9	\$4.3
Prevention	2.5	2.7	5.6	3.2
Social Determinants of Health	1.1	2.6	6.4	2.1
Harm Reduction & Rescue	2.4	4.2	9.7	6.6
Recovery	0.5	1.9	5.4	3.6
Racial Equity	-	-	0.8	0.4
Governance/Data	1.0	1.6	6.4	5.1
<b>Total</b>	<b>\$9.6</b>	<b>\$15.7</b>	<b>\$43.3</b>	<b>\$25.2</b>

\$ in millions

# Overview – Items of Interest

- Projects from January 2025 annual report about Abatement funds through 12/24
  - \$30.2M in allocations
    - \$14.7M spent

Opioids - Examples of Projects	Funding	Spent - 12/24
Harm Reduction Centers & Treatment Capacity	\$7.2	\$3.2
School & Comm. Based Mental Health Investments	5.9	4.0
Homelessness Prevention/Mobile Medical Respite	4.1	0.8
New Treatment Facilities or Expansions	1.2	0.7
Recovery Supports	2.2	1.2
Administrative & Evaluation	2.8	0.8

\$ in millions

# Overview – Items of Interest

- Youth Vaping Abatement
  - Multi-state settlement related to marketing vapor products
    - Individuals who are underage
- FY 2025 and FY 2026 budgets include:
  - \$50,000 in BHDDH
    - Retail enforcement training
  - \$350,000 in Department of Health
    - School-based initiatives

# Overview – Items of Interest

- Behavioral Healthcare System of Care

BHDDH - Federal Grants	FY 2025	FY 2026
Substance Use Block Grant (incl. ARPA)	\$9.1	\$8.3
Mental Health Block Grant (incl. ARPA)	5.9	4.6
State Opioid Response Grant	11.5	11.5
Partnership for Success Grant	1.1	1.3
Social Services Block Grant	1.1	1.1
Homelessness Services	0.4	0.9
Transition from Homelessness	0.3	0.3
<b>Total</b>	<b>\$29.4</b>	<b>\$28.0</b>

\$ in millions

# Overview – Items of Interest

- Conflict-free case management system
  - 2023 Assembly directed EOHHS to establish statewide system by January 1, 2024
  - For individuals receiving home & community-based services through the Medicaid waiver
  - Case management and person-centered planning services to be separate from the agency providing the direct service
    - To avoid a conflict of interest
    - Federal requirement

# BHDDH

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# FY 2024 Spending

	FY 2024 Final	FY 2024 Prelim.	FY 2024 Draft Audit	Chg. to Final	Chg. to Prelim
General Revenues	\$310.3	\$309.6	\$311.4	\$1.1	\$1.8
Federal Funds	352.8	331.5	333.7	(19.1)	2.2
Restricted Receipts	14.9	8.6	8.6	(6.3)	-
RICAP	0.6	0.4	0.4	(0.2)	-
<b>Total</b>	<b>\$678.6</b>	<b>\$650.1</b>	<b>\$654.1</b>	<b>\$(24.5)</b>	<b>\$4.0</b>

\$ in millions

# Audit Findings – FY 2023

Agency	Material Audit Adjustments
EOHHS	Reduce Managed Care expenses by \$23 million for settlements that were understated due to incomplete data available at year-end.
	Reduce drug rebate receivables by \$2.5 million to correct an error in estimation
BHDDH	<b>Record \$10.5 million in Medicaid reimbursements owed for FY 2023 services at ESH and RICLAS that were not recorded</b>
	<b>Reduce expenses by \$9.0 million related to an overstated accrual estimate in the private DD system.</b>
DCYF	Record \$8.3 million in Medicaid reimbursements owed to DCYF for Medicaid eligible services provided to children in state custody by not recorded

# BHDDH Summary

Division	FY 2025 Enacted	FY 2025 Governor	FY 2026 Governor	FY 2026 to Enacted
Developmental Disabilities	\$474.9	\$487.1	\$496.0	\$21.1
Eleanor Slater Hospital	111.2	115.7	120.2	9.0
State Psychiatric Hospital	33.5	34.7	33.7	0.2
Behavioral Healthcare Services	46.7	58.1	43.0	(3.6)
Hospital & Community System Support	2.0	-	-	(2.0)
Central Management	4.1	11.2	11.2	
<b>Total</b>	<b>\$672.4</b>	<b>\$706.9</b>	<b>\$704.2</b>	<b>\$31.8</b>

\$ in millions

# BHDDH Summary

Source	FY 2025 Enacted	FY 2025 Governor	FY 2026 Governor	Change to Enacted
Gen. Rev.	\$305.7	\$317.6	\$316.3	\$10.6
Fed Funds	353.2	366.5	376.9	23.8
Restricted Receipts	12.9	21.9	10.5	(2.5)
Other	0.6	0.8	0.5	(0.1)
<b>Total</b>	<b>\$672.4</b>	<b>\$706.9</b>	<b>\$704.2</b>	<b>\$31.8</b>
FTE	1,221.4	1,221.4	1,223.4	2.0

\$ in millions

# BHDDH Summary

Category	FY 2025 Enacted	FY 2025 Governor	FY 2026 Governor	Change to Enacted
Salaries/ Benefits	\$47.9	\$56.8	\$55.7	\$7.9
Contracted Services	11.5	13.3	12.9	1.5
Operating	23.8	22.6	17.7	(6.2)
Grants	588.2	612.7	616.9	28.7
Capital	1.0	1.5	0.9	(0.1)
<b>Total</b>	<b>\$672.4</b>	<b>\$706.9</b>	<b>\$704.2</b>	<b>\$31.8</b>

\$ in millions

# BHDDH Summary

- Adjustments for Centralized Services
  - Including fuel and utility expenses
    - Primarily at Eleanor Slater Hospital

Centralized Services	Enacted	Revised	FY 2026	Change to Enacted
Facilities Mgt.	\$11.3	\$11.4	\$13.8	\$2.4
Fuel/Utilities	0.3	0.3	2.7	2.4
Human Resources	2.4	2.5	2.0	(0.4)
Info. Technology	4.3	4.9	5.2	0.8
<b>Total</b>	<b>\$18.4</b>	<b>\$19.1</b>	<b>\$23.6</b>	<b>\$5.3</b>
General Revenues	\$18.1	\$18.5	\$23.0	\$4.9

\$ in millions

# BHDDH Summary

- Security Services across the divisions
  - \$5.6 million for FY 2025 & \$5.5 million for FY 2026

Security Services	Enacted	Revised	FY 2026	Change to Enacted
Psychiatric Hospital	\$2.0	\$2.9	\$2.7	\$0.7
Eleanor Slater Hospital	1.6	2.4	2.4	0.8
Central Mgt.	0.0	0.3	0.3	0.3
Other Divisions	0.1	0.1	0.1	-
<b>Total</b>	<b>\$3.6</b>	<b>\$5.6</b>	<b>\$5.5</b>	<b>\$1.9</b>
General Revenues	<b>\$3.6</b>	<b>\$5.5</b>	<b>\$5.4</b>	<b>\$1.8</b>

\$ in millions

# By Program – Staffing

Division	FY 2025 Enacted	FY 2025 Gov.	Filled -2/24	FY 2026 Gov.	Change to Enacted
Developmental Disabilities	325.0	323.8	266.8	325.8	0.8
Eleanor Slater Hospital	607.0	601.2	469.6	601.2	(5.8)
RI State Psychiatric Hospital	132.4	135.4	122.9	135.4	3.0
Behavioral Health	46.0	47.0	39.0	47.0	1.0
Central Mgt.	42.0	114.0	40.0	114.0	72.0
Hospital & Comm. System Support	69.0	-	60.0	-	(69.0)
<b>Total</b>	<b>1,221.4</b>	<b>1,221.4</b>	<b>998.3</b>	<b>1,223.4</b>	<b>2.0</b>

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# Programs & Services

Division	Populations	Services	#	Funding
Developmental Disabilities	Adults with intellectual and/or dev. disability	Residential, community & employment	4,677	Medicaid
Behavioral Healthcare Services	Adults w/ mental health and/or substance abuse issues	Inpatient & outpatient services	40,000	BHDDH – federal funds EOHHS – Medicaid
Central Management	N/A	Administrative Support		General Revenues, Federal Funds

# - as of January 2025

# Programs & Services

Division	Populations	Services	#	Funding
Eleanor Slater Hospital (includes Zambarano)	Medical & psychiatric patients	Hospital level of care	143	State/ Medicaid
Rhode Island State Psychiatric Hospital	Court ordered and voluntary placements	Hospital level of care	53	General Revenues

# as of February 2025

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# Division of Developmental Disabilities

Privately Operated Community Based System  
State Operated System (RICLAS)

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# Process

BHDDH Eligibility Committee reviews individual applications



Evaluations include medical information, school records and other relevant information



Assessment(s) conducted and a tier level is assigned.  
Person is given annual authorization for services.  
Services eligible through Medicaid waiver in both systems



Services provided by community-based agencies who bill for them

# Services for the Developmentally Disabled

- Services still under federal court oversight
  - RI signed an agreement with DOJ in 2014
    - Address day & employment activity services
    - Individuals with a disability can interact with those who do not to the fullest extent possible
  - December 31, 2024, court filing
    - Required actions were implemented by July 2024
      - DOJ & court monitor oversight through June 2026
    - Goal remains increasing # of those employed & participate in community activities chosen by them

# DOJ Consent Decree

- October 2021, court approved action plan to bring the state into compliance

Consent Decree Actions – All Completed	
Rate Review – FY 2024 Enacted Budget	\$12.0 million Transformation & \$2.0 Technology Funds
DSP Wages to \$18/hr. in FY 2023 & \$20/hr. – FY 2024	Statewide Infrastructure & Recruitment: Create a statewide workforce initiative focused on recruiting, creating pipelines & credentialing
Administrative Process Changes	
Included in the Caseload Estimating Conference	RIPTA – Increase access to transportation

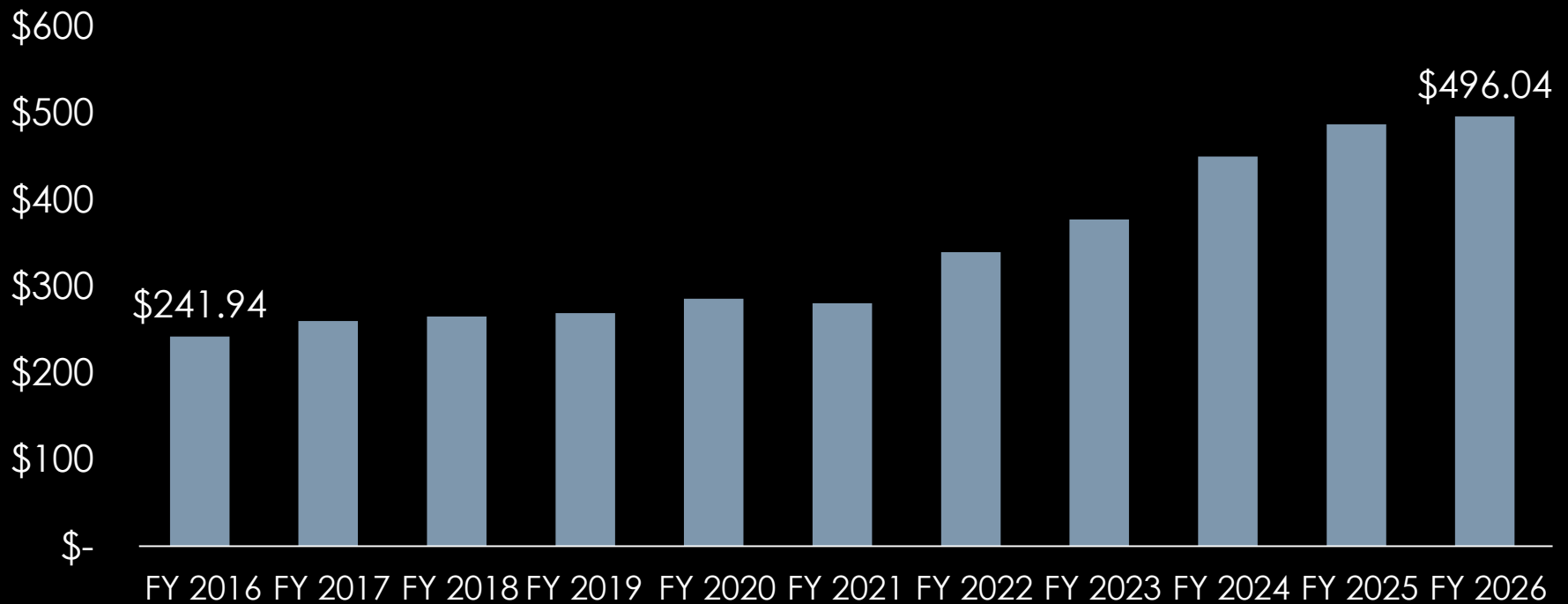
# Division of Developmental Disabilities

	Enacted	FY 2025 Governor	FY 2026 Governor	Change to Enacted
Gen Rev	\$210.8	\$215.8	\$214.5	\$3.7
Federal Funds	262.6	269.9	280.2	17.6
Restricted Receipts	1.4	1.3	1.3	(0.1)
RICAP	0.1	0.2	0.1	-
<b>Total</b>	<b>\$474.9</b>	<b>\$487.1</b>	<b>\$496.0</b>	<b>\$21.1</b>
FTE	325.0	323.8	325.8	2.0

\$ in millions

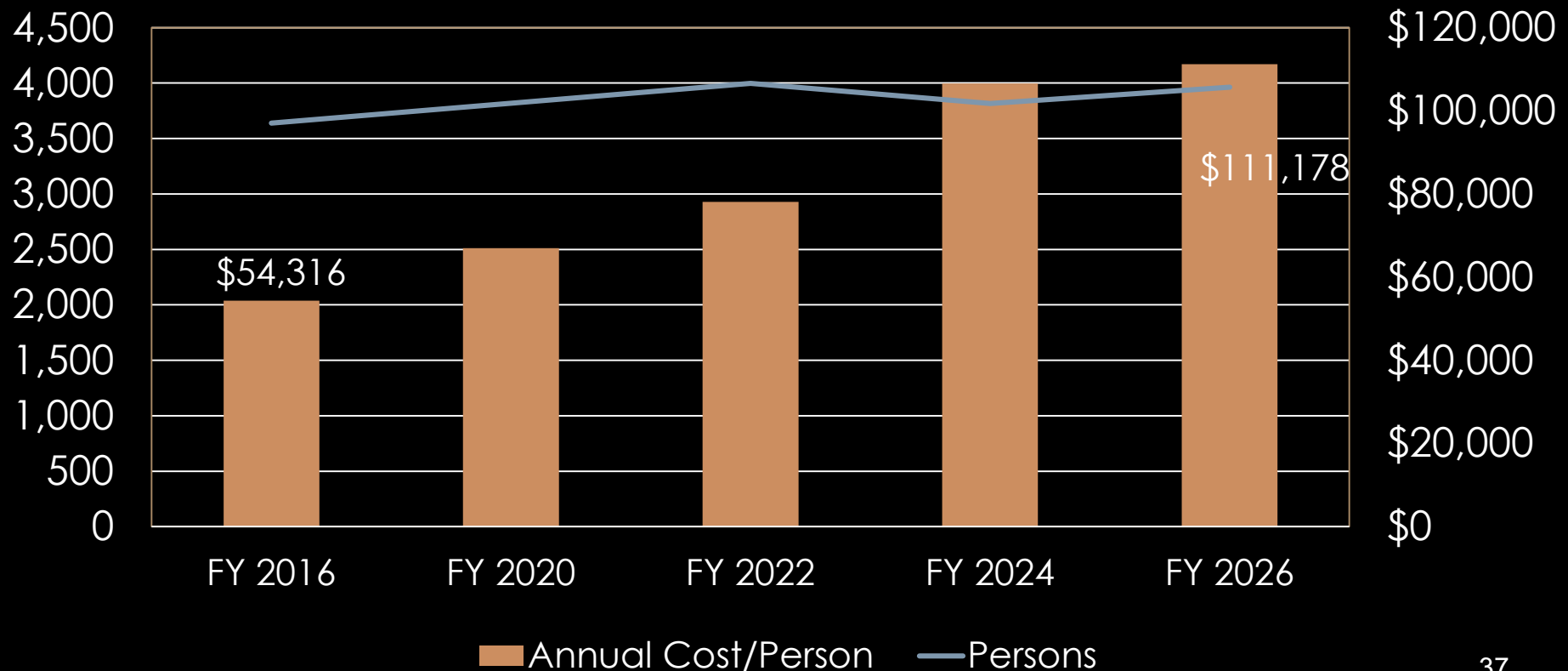
# Division of Developmental Disabilities

- All expenses from FY 2016 – FY 2025 Governor
  - Includes administrative



# Division of Developmental Disabilities

- FY 2016 – FY 2026 Governor
  - Caseload and annual cost per person



# Division of Developmental Disabilities

	Private System		RICLAS	
	<i>Gen Rev</i>	<i>All Funds</i>	<i>Gen Rev</i>	<i>All Funds</i>
FY 2025 Enacted	\$196.2	\$442.0	\$14.6	\$32.9
FY 2025 Governor	\$201.3	\$452.8	\$14.4	\$34.5
Change	\$5.2	\$10.8	\$(0.2)	\$1.4
FY 2026 Governor	\$199.8	\$460.4	\$14.7	\$35.6
Change	\$3.6	\$18.4	\$0.1	\$2.7

\$ in millions

# RICLAS

Fiscal Year	Total	Persons	Per Person
FY 2026 Rec.	\$35.6 M	101	\$352,786
2025 Rev. Rec.	\$33.4 M	101	\$340,156
2025 Enacted	\$32.9 M	105	\$313,737
2024	\$30.9 M	102	\$303,503
2023	\$29.5 M	107	\$275,834
2022	\$27.4 M	111	\$246,989
2021	\$26.7 M	117	\$230,456
2020	\$29.8 M	118	\$252,310

# RICLAS

- FY 2026 is \$35.6 million
  - \$1.3M more than revised recommendation
  - Includes \$265,000 in overtime savings
- February census - 94
  - 19 group homes & 2 apartments

<b>RICLAS</b>	<b>FY 2024 Reported</b>	<b>FY 2025 Enacted</b>	<b>FY 2025 Gov. Rev.</b>	<b>FY 2026 Gov. Rec.</b>
Expenses	\$31.0	\$32.9	\$34.4	\$35.6
Ave. # of persons*	102	105	101	101
Annual Cost/Person	\$303,503	\$313,737	\$340,156	\$352,786
FTE	246.0	247.0	224.8	246.8

\$ in millions; \*based on October census

# Caseload as of February 2025

Age	Privately Operated		RICLAS	
	# of Persons	% of Total	# of Persons	% of Total
Up to 30	1,129	28.1%	4	4.3%
30-39	1,051	26.2%	9	9.6%
40-49	629	15.7%	15	16.0%
50-64	756	18.8%	24	25.5%
65 & Older	453	11.3%	42	44.7%
<b>Total</b>	<b>4,018*</b>	<b>100%</b>	<b>94</b>	<b>100%</b>

\*Values provided by BHDDH in March 2025 differ from caseload

# Demographic Issues

- Aging population
  - Is it still an appropriate placement?
  - Should an individual be in a nursing home?
- Younger population
  - Potential caseload increase resulting from those on the autism spectrum
  - Residential Services
  - Community Supports
- Requirements for the consent decree

# Caseload Estimating Conference

- BHDDH provides info. on caseloads, tier levels and supplemental services
  - September caseload and tier packages suggest potential FY 2025 cost of \$538.4 M
    - If all authorizations are accessed fully
  - Caseload of 3,797 is for those receiving services
    - Does not include 100 individuals in RICLAS
    - Does not include those eligible but receiving case management services only ~ 700

# Caseload Estimating Conference

Tier	Authorization Packages			
	24-hour	Shared Living	Independent Living	With Family
A	\$148,886	\$107,504	\$84,094	\$60,677
B	\$168,689	\$113,863	\$110,077	\$76,805
C	\$194,761	\$132,679	\$142,336	\$106,064
D	\$232,457	\$155,542	\$183,157	\$146,885
E	\$267,977	\$177,601	\$199,131	\$162,860

# Caseload Estimating Conference

Tier	# of Persons by Setting				
	24–hour	Shared Living	Independent Living	With Family	Total
A	5	27	198	270	500
B	47	99	155	564	865
C	325	187	95	609	1,216
D	188	38	36	221	483
E	446	99	34	154	733
<b>Total</b>	<b>1,011</b>	<b>450</b>	<b>518</b>	<b>1,818</b>	<b>3,797</b>

# Caseload Estimating Conference

Tier	FY 2025 Total Expenses				
	24 – hour	Shared Living	Independent Living	With Family	Total
A	\$0.7	\$2.9	\$16.7	\$16.4	\$36.7
B	7.9	11.3	17.1	41.6	77.9
C	63.3	24.8	13.5	64.6	166.2
D	43.7	5.9	6.6	32.5	88.7
E	119.5	17.6	6.8	25.1	169.0
<b>Total</b>	<b>\$235.2</b>	<b>\$62.5</b>	<b>\$60.6</b>	<b>\$180.1</b>	<b>\$538.4</b>

\$ in millions

# Caseload Estimating Conference

- Estimates are separated by category
  - There have been revisions to the categories each year that make comparisons difficult
    - Changes are responsive to court oversight
  - Certain add-on services are not included in “tier package”
    - Employment (including targeted employment)
    - L-9 Supplemental
    - Non-Medicaid (Out-of-State Placement & Family Subsidies)

# Caseload Estimating Conference

Services	Benefit
Residential	Includes group homes, shared living arrangements & individual living settings.
Community-Based and Day Programs	Center-based day program, community-based day program or home-based day program; Includes education, training, & opportunity to acquire skills & experience needed to participate in the community
Employment	Job assessment and development, job coaching, job retention, and prevocational training
Transportation	For an individual from his/her residence, or the immediate vicinity thereof, to and from the individual's program in order to participate in employment/day activities

# Caseload Estimating Conference

Services	Benefit
Case Mgt. & Other Support Services <b>(FY 2025)</b>	Other services an individual can receive including attendant care, home modifications, assistive technology & support facilitation
Professional and Other Supports <b>(FY 2026)</b>	
L9 Supplemental Funding	Additional services not included in a person's annual authorizations

# November CEC

Services/Expenses	FY 2025 Enacted	FY 2025 Nov. CEC/ Gov.	Change to Enacted
Residential	\$217.0	\$212.8	\$(4.2)
Day Program	146.6	150.0	3.4
Employment	9.9	12.9	3.0
Transportation	16.1	16.9	0.8
Case Mgt. & Other Services	7.4	8.7	1.3
Support Services Expansion	4.1	4.2	0.1
L-9 Supplemental	22.0	24.0	2.0
Non-Medicaid	1.3	2.2	0.9
<b>Total</b>	<b>\$424.5</b>	<b>\$431.7</b>	<b>\$7.3</b>
General Revenues	\$187.8	\$191.6	\$3.7

\$ in millions

# November CEC

Services/Expenses	FY 2025 Enacted	FY 2026 Nov CEC/ Gov.	Change to Enacted
Residential (incl. L-9's)	\$234.4	\$233.8	\$1.2
Community-Based Supports	134.2	147.6	13.4
Day Program	12.9	7.8	(5.1)
Employment	8.5	10.8	2.3
Transformation Phase III	2.5	3.1	0.6
Transportation	16.1	17.8	1.7
Professional & Other Services	16.3	17.5	1.2
Non-Medicaid	1.3	2.2	0.9
<b>Total</b>	<b>\$424.5</b>	<b>\$440.6</b>	<b>\$16.1</b>
General Revenues	\$187.8	\$190.2	\$2.4

\$ in millions

# November CEC

- FY 2025 estimate equates to 73% use of tier packages
  - \$392.6 million out of total of \$538.4 million
    - L-9 expenses are higher than enacted
    - Employment is separate
- FY 2026 estimate also equates to 73% of tier packages
  - \$408.9 million out of a total of \$562.1 million
    - L-9 in residential package
      - Not separated for other services
    - Employment is separate

# Conflict Free Case Management

- Delays in the adoption of statewide EOHHS program affected BHDDH
  - Being phased in starting FY 2025
    - DD caseload by end of FY 2026
  - March 2024 consent decree addendum
    - Noted that Independent Facilitation had not been implemented as of July 1, 2023 as previously required
    - Cited “system bureaucracy and inflexibility
    - Required a workaround for CFCM for the I/DD population

# Conflict Free Case Management

- The 2024 Assembly added 16 new independent facilitators & 2 supervisors
  - To guide individuals through the assessment process & secure funding for services needed
  - All filled as of January 2025
- 3-step process
  - Apply for services
  - Supports Intensity Scale (SIS) Assessment
  - Assigned a DD Social Caseworker
    - Social caseworker is separate from independent facilitator
- Tracking these services through “Therap” platform

# Conflict-Free Case Management

- CFCM will be tracked part of larger eLTSS System managed by WellSky
  - Conflict-Free Case Management is a large portion of the expense in participating agencies
  - \$9.8 million contract – 7/1/2021 to 9/15/2026

<b>WellSky</b>	<b>FY 2025 Enacted</b>	<b>FY 2025 Rev.</b>	<b>FY 2026</b>	<b>Change to Revised</b>
EOHHS	\$2.4	\$4.7	\$-	\$(4.7)
BHDDH	1.2	2.2	1.6	(0.6)
DHS/OHA	0.1	0.2	0.2	-
<b>Total</b>	<b>\$3.7</b>	<b>\$7.0</b>	<b>\$1.8</b>	<b>\$(5.2)</b>

# Division of Developmental Disabilities - Administration

- Technology Expenses
  - 2 systems to provide case management services
    - WellSky and Therap

Case Management Technology	FY 2025 Enacted	FY 2025 Gov. Rev.	FY 2026 Gov. Rec	Change to Enacted
WellSky	\$1.3	\$1.8	\$1.3	\$-
Therap	0.5	0.9	0.0	(0.5)
TBD	-	0.9	0.9	0.9
<b>Total</b>	<b>\$1.8</b>	<b>\$3.4</b>	<b>\$2.2</b>	<b>\$0.4</b>

\$ in millions

# Division of Developmental Disabilities - Administration

- Governor includes \$14.5 million & \$14.9 million for administrative expenses
  - Excludes case management systems already noted

	<b>FY 2025 Enacted</b>	<b>FY 2025 Gov. Rev.</b>	<b>FY 2026 Gov. Rec</b>	<b>Change to Enacted</b>
Salaries & Benefits	\$12.4	\$10.4	\$10.8	\$(1.6)
Operating Expenses	1.3	1.5	1.4	0.1
Contracted Services	1.9	2.6	2.6	0.7
<b>Total</b>	<b>\$15.7</b>	<b>\$14.5</b>	<b>\$14.9</b>	<b>\$(0.8)</b>
<b>FTE</b>	79.0	79.0	79.0	-

\$ in millions

# Hospital Operations

Eleanor Slater Hospital

- Cranston & Burrillville Campuses

Rhode Island State Psychiatric Hospital

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# Hospitals

- Rhode Island State Psychiatric Hospital
  - State-only separate facility starting in FY 2023
- Eleanor Slater Hospital
  - Able to address patient mix and get Medicaid match on patient services

Hospital	Building	Location	Status
Eleanor Slater	Regan	Cranston	Closed for Renovations
	Meyer		Operational
	Beazley	Burrillville	Operational
RI Psychiatric Hospital	Benton	Cranston	Operational
	Mathias		Pharmacy Services

# Hospital Operations

Eleanor Slater Hospital	FY 2025 Enacted	FY 2025 Governor	Change	FY 2026 Governor	Change
General Revenues	\$53.0	\$54.3	\$1.3	\$55.3	\$2.3
Federal Funds	53.1	55.3	2.2	61.5	8.4
Restricted Receipts	4.5	5.6	1.0	3.0	(1.5)
RICAP	0.5	0.6	0.1	0.3	(0.2)
<b>Total</b>	<b>\$111.2</b>	<b>\$115.7</b>	<b>\$4.6</b>	<b>\$120.2</b>	<b>\$9.0</b>
FTE	607.0	601.2	(5.8)	601.2	(5.8)

\$ in millions

# Hospital Operations

- FY 2025 revised & FY 2026 budgets include revenue from Medicare patients and other 3<sup>rd</sup> party payers – offset state expenses

<b>Restricted Receipts</b>	<b>FY 2024 Actuals</b>	<b>FY 2025 Enacted</b>	<b>FY 2025 Governor</b>	<b>FY 2026 Governor</b>
Medicare Part D	\$1.2	\$1.4	\$1.9	\$1.8
Medicare & Other Payments	0.7	3.1	3.6	1.2
<b>Total</b>	<b>\$2.0</b>	<b>\$4.5</b>	<b>\$5.6</b>	<b>\$3.0</b>

\$ in millions

# Hospital Operations

<b>Eleanor Slater Hospital</b>	<b>FY 2025 Enacted</b>	<b>FY 2025 Gov. Rev.</b>	<b>FY 2026 Gov. Rec.</b>
Salaries & Benefits	\$4.0	\$8.4	\$5.4
Operating	10.3	3.4	5.8
Contracted Services	0.1	0.3	0.1
Grants/Benefits	96.2	103.0	108.5
Capital	0.5	0.7	0.3
<b>Total</b>	<b>\$111.2</b>	<b>\$115.7</b>	<b>\$120.2</b>
<i>\$ in millions</i>			
Average # patients	141	137	144
Annual cost per patient	\$788,328	\$844,886	\$834,540
Daily cost per patient	\$2,160	\$2,315	\$2,386

# Savings Initiatives – HFC 2/15

BHDDH - Hospitals		GR	All
<i>Efficiencies &amp; Billings</i>	ESH - Increase Census (6)	\$(2.4)	-
	ESH - Increase Medicare Billings	(0.8)	-
	ESH - Medicare – re-enrolling physicians	(0.1)	-
	RISPH – Medicare Part D	(0.1)	-
	<b>Change</b>	<b>\$(3.4)</b>	<b>\$-</b>

\$ in millions

# Savings Initiatives

- Efficiencies & Billings
  - Developing policies to better identify when to charge Medicare before Medicaid
    - Means full federal reimbursement instead of using general revenues for state match to Medicaid
  - Physician re-enrollment in Medicare— 24
    - 16 enrolled
    - 8 waiting for approval

# Hospital Operations

RI State Psychiatric Hospital	Enacted	FY 2025	FY 2026
Salaries & Benefits	\$18.5	\$21.7	\$21.9
Operating	5.7	4.3	3.4
Contracted/Other Services	9.2	7.0	6.8
<b>Total</b>	<b>\$33.5</b>	<b>\$34.7</b>	<b>\$33.7</b>
<i>\$ in millions</i>			
FTE	132.4	135.4	135.4
# patients	53	53	53
Annual cost per patient	\$632,065	\$655,266	\$635,614

# Hospital Operations

<b>RISPH – Contracted/Other Services</b>	<b>FY 2025 Enacted</b>	<b>FY 2025</b>	<b>FY 2026</b>
Medical Staff & Services	\$1.9	\$1.6	\$1.4
Security Services	2.0	2.9	2.7
Shared Expenses – ESH	3.6	3.1	3.1
Centralized Services	2.5	2.4	1.8
Other Temporary Services	1.6	0.6	0.6
<b>Total</b>	<b>\$11.6</b>	<b>\$10.6</b>	<b>\$9.6</b>

\$ in millions

# FY 2026 Savings Initiatives

- Pharmacy expenses
  - Pharmacy located in the Mathias Building
    - ESH staff dispenses medication
    - Needed to be credentialed by commercial payers
      - Has been completed
  - \$144,000 in general revenue savings from charging Medicare Part D
- Security Services
  - \$256,000 in savings

# Patient Census – Both Hospitals

- RISPH - Ranged from 56 to 62 from July thru Feb.
  - Unduplicated patients - discharges & admissions
- ESH - Averaged 145 in FY 2024 – both campuses

<b>FY 2025</b>	<b>Regan</b>	<b>Meyer</b>	<b>Zambarano</b>	<b>ESH Total</b>	<b>RISPH</b>
February	-	74	69	143	56
January	-	69	70	139	60
December	-	66	72	138	58
November	-	66	72	138	55
October	-	70	76	146	62
September	-	68	73	141	59
August	-	67	75	142	58
July	-	68	76	144	56

# Capital Projects – *Regan Building Renovations*

- Recommendation includes \$61.9 million
  - \$42.8 million from RICAP
  - \$19.1 million from approved pay-go funds
    - Address ligature risk
    - Mechanical infrastructure

Renovations	FY 2025
Infrastructure - RICAP	\$17.8
Hospital Reorganization	44.1
RICAP	25.0
Approved COPS	19.1
<b>Total</b>	<b>\$61.9</b>

*\$ in millions*

# Capital Projects

FY 2026-FY 2030 Capital Plan	
Project	Total
Zambarano – New Facility	\$197.1
Hospital Reorganization	55.1
Zambarano – Building & Campus*	33.7
Electronic Medical Records System	22.4
Pastore Hospital Buildings	16.8
<b>Subtotal – DOA</b>	<b>\$325.1</b>
ESH & RISPH Equipment – BHDDH	1.0
<b>Total</b>	<b>\$326.1</b>

\$ in millions/\*GBA #7 adds \$1.7 million for FY 2026 to replace wastewater treatment facility

# Capital Projects – *Zambarano Long-Term Care*

- Governor recommends \$107.0 million from RICAP funds from FY 2025 - FY 2029
  - \$8.6 M for FY 2025 & \$26.1M for FY 2026
  - Construct 100-patient long-term care facility Zambarano Campus
    - Replacing Beazley building
- Capital budget assumes \$90M in new debt to supplement current pay-go
  - With use starting in FY 2027
- Assembly consideration???

# Hospital Medical Records – *Approved*

- Approved plan includes \$22.4 million for new medical records system
  - ESH does not have an EMR system
    - Impacts federal compliance and billing issues
- EMR system
  - Maximize federal & 3<sup>rd</sup> party reimbursements
  - Develop treatment and residential options for psychiatric patients and individuals w/ developmental disabilities

# Hospital Medical Records – *Approved*

- Governor recommends \$22.4 million
  - Total same as approved plan
  - Funding shifted to later years

<b>EMR</b>	<b>FY 2024</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>	<b>Total</b>
Approved	\$1.0	\$10.0	\$4.0	\$4.0	\$3.4	\$22.4
Governor	0.3	6.3	11.0	4.9	-	22.4
<b>Change</b>	<b>\$(0.7)</b>	<b>\$(3.7)</b>	<b>\$7.0</b>	<b>\$0.9</b>	<b>\$(3.4)</b>	<b>\$-</b>

\$ in millions

# Forensic Outpatient Clinic

- BHDDH operates forensic outpatient clinic
  - Currently located at Meyer Building
    - Separate from Eleanor Slater Hospital
  - Patients referred for evaluation from courts
    - Determine competency to stand trial
    - Those evaluated also receive treatment
- Governor includes \$2.0 M from GR
  - 4 positions - both FY 2025 & FY 2026
  - Consistent with the enacted budget

# Forensic Outpatient Clinic

- Clinic is not separately licensed
  - Completing process may allow BHDDH to seek Medicaid funds for eligible patients
- Division of Behavioral Healthcare Services would license the clinic
  - Still in the process of working with State Fire Marshal and DCAMM
- Was included in ESH budget but have been moved to Central Management

# Behavioral Healthcare Services

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# Behavioral Healthcare Services

- Monitoring & development of mental health & substance use services
  - Community recovery support services
  - General outpatient & residential programs
  - Housing and vocational programs
  - Prevention activities
  - Detoxification programs

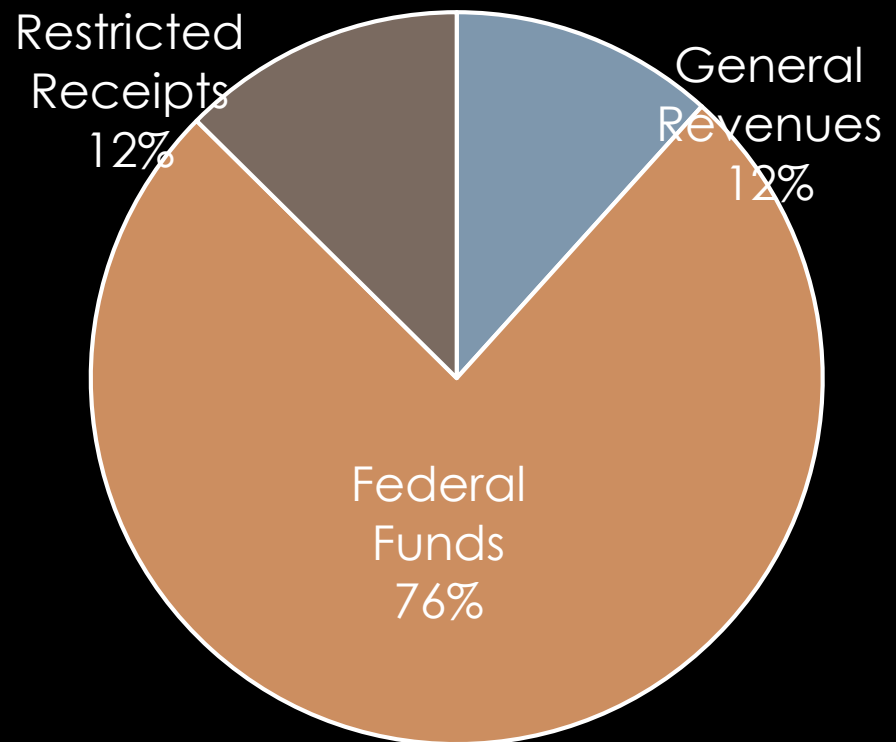
# Behavioral Healthcare Services

	Enacted	FY 2025 Governor	FY 2026 Governor	Change to Enacted
Salaries & Benefits	\$8.4	\$8.6	\$9.1	\$0.6
Contracted Services	1.5	2.8	2.8	1.3
Operating	1.2	7.6	1.8	0.5
Grants	35.5	39.0	29.4	(6.1)
<b>Total</b>	<b>\$46.7</b>	<b>\$58.1</b>	<b>\$43.0</b>	<b>\$(3.6)</b>
FTE	46.0	47.0	47.0	1.0

\$ in millions

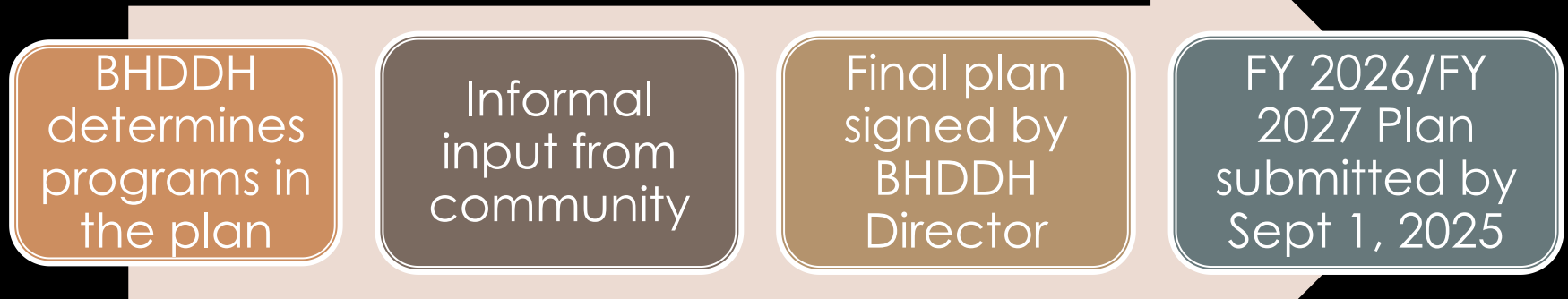
# Behavioral Healthcare Services

- FY 2026 -76% federal funds for community-based programs
  - including:
    - Opioid crisis intervention
    - Prevention
    - Residential treatment
    - Outpatient services
    - Recovery services & peer support



# Behavioral Healthcare Services

- Substance Use & Mental Health Block
  - State submits two-year plan for federal approval
    - Covers FY 2026 & FY 2027
    - Report required



# Federal Grants

Uses	FY 2025	FY 2026
Student Assistance Programs	\$4.8	\$4.1
Regional Task Forces	4.7	4.0
BH Link (Horizon Healthcare Partners)	3.6	3.6
Community Mental Health Centers	3.4	3.7
Recovery Community Centers	3.2	2.8
Recovery Housing & Certification	2.8	2.8
Recovery Friendly Workplaces	0.2	0.2
SUD Residential/Detox	1.5	1.5
<b>Total</b>	<b>\$24.2</b>	<b>\$22.7</b>

\$ in millions/List is not exhaustive

# Behavioral Healthcare Services – CCBHC

- Certified Community Behavioral Health Clinics must provide specific services
  - Each one is not separately Medicaid eligible
    - Example, 24 hr. emergency services crisis response
- CMHCs were reimbursed by
  - Medicaid program
    - Managed care plans
    - Fee-for-service
    - Accountable Entities
  - BHDDH federal grants

# Behavioral Healthcare Services – CCBHC

- November Caseload Estimate includes
  - FY 2025 - \$96.1M/\$29.6M from general revenues
  - FY 2026 - \$153.7M/\$46.0M from general revenues

CCBHC	February Enrollment
Community Care Alliance (CCA)	1,518
Family Service of RI	350
Gateway Healthcare (3 sites)	2,803
Newport Mental Health	1,028
The Providence Center	4,852
Thrive Behavioral Health	1,492
<b>Total</b>	<b>12,043</b>

# Behavioral Healthcare Services – CCBHC

CCBHC - Required Services	
Crisis mental services including 24-hour mobile crisis teams & crisis stabilization coordination	Targeted case management
Screening assessment & diagnosis, including risk management	Psychiatric rehabilitation services
Patient-treatment planning w/in least restrictive & appropriate setting	Peer support, counseling & family support services
Outpatient mental health & substance abuse services	Inter-system coordination & connections (other providers, criminal justice system, foster care, child welfare)
Primary care screening & monitoring	

# Horizon Healthcare Partners

- HHP is made up of 7 agencies
  - 3 are both Community Mental Health Centers & Certified Community Behavioral Health Clinics

Agency	HHP	CMHC	CCBHC
Child & Family RI	X	-	-
CODAC	X	-	-
Community Care Alliance (CCA)	X	X	X
Galilee Mission	X	-	-
Newport Mental Health	X	X	X
Thrive Behavioral Health	X	X	X
Tides Family Services	X	-	-

# Horizon Healthcare Partners

BH Link

- Operated 414-Link Hotline
  - 24/7 triage center located in East Providence
  - Was to be replaced by 988 hotline

988 Hotline

- Suicide and Crisis Lifeline
  - Operates 24/7
  - Same location
  - System went live July 2022

BH Link

- Crisis Receiving and Stabilization Facility - \$3.6 M
  - Reduce spending on ER visits
  - Increase accessibility to crisis intervention services
  - Develop a stable & sustainable funding model

# Horizon Healthcare Partners

988 HOTLINE

CONTRACT: \$1.8 MILLION

7/1/2024 – 6/30/2025

- ARPA AVAILABLE UNTIL  
12/31/2026

FY	Total
FY 2026	\$-
2025 Revised	\$3.5
2024	\$1.6
2023	\$0.2
Total	\$5.4

BH LINK

401-414-5465

CONTRACT: \$3.6 MILLION

1/1/2025 – 12/31/2025

FIRST OF FOUR RENEWALS

Block Grant	FY 2025/2026
State Opioid Response Grant	\$1.4
Mental Health	1.1
Substance Use	1.1
Total	\$3.5

\$ in millions

# ARPA Projects – Crisis Intervention Trainings

- Assembly authorized \$2.2 million
  - FY 2023 budget included \$0.6 M – not spent
  - FY 2024 final expenses - \$0.5 million
- FY 2025 revised – remaining \$1.6 million
  - Thundermist is providing the training
    - Primarily for law enforcement
      - Identify & divert people to treatment and recovery
      - Increase mental health awareness
    - Have been 4 trainings/ 94 police officers completed
    - Four municipalities agreed to the certification
      - Coventry, Little Compton, Tiverton & West Greenwich

# Information Technology Services

- BHDDH requests \$2.0 million for information technology services
  - From general revenues
  - Issued a Request for Proposals in April 2024
  - Tentative award, assumed to be made in December 2024
    - February or March 2025 start date
  - Award has not been made
- Governor did not recommend the request

# Information Technology Services

- Information technology services include:
  - Integrate dispatch of adult and children's mobile crisis outreach with 988 hotline
  - Integrate modules to manage closed-loop treatment referrals
  - Waitlist management
  - Bed & outpatient appoint. availability module
  - Interoperability w/ state data collection & reporting system
    - BHOLD

# Other Programs/Services

- Address housing issues, outreach for those who are homeless or at-risk & trauma services

Grant	Activity	FY 2025	FY 2026
Homelessness Services	Outreach to those who are homeless or at-risk along with assessment and connection to appropriate treatment	\$0.8	\$1.2
Trauma Services	Provide mental health services on the scene of a traumatic event	\$0.2	\$0.4
Recovery Housing	\$1.0 million federal grant with Dept. of Housing for stable, temporary housing for 24 months to low-income individuals w/ substance use disorders – not spent	\$-	\$-

\$ in millions

# Other Divisions

Administrative Program

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# Administrative Division

- Governor recommends consolidating divisions
  - Central Mgt. & Hospital & Comm. System Support
  - Reallocates funding through the other divisions

	<b>FY 2025 Enacted</b>	<b>FY 2025 Governor</b>	<b>FY 2026 Governor</b>	<b>Change to Enacted</b>
Central Mgt.	\$4.1	\$9.2	\$9.3	\$5.2
Hospital & Comm. System Support	2.0	-	-	(2.0)
<b>Total</b>	<b>\$6.1</b>	<b>\$9.2</b>	<b>\$9.3</b>	<b>\$3.2</b>
FTE*	111.0	110.0	110.0	(0.1)

\$ in millions/\*excludes four positions for Forensic Clinic transferred from ESH for FY 2025 and FY 2026

# Administrative Division

- Combining the divisions
  - Recommendation is more than enacted
    - FY 2025 is \$3.1 million
    - FY 2026 is \$3.2 million
  - Primarily for staffing expenses

Combined	FY 2025 Enacted	FY 2025 Governor	FY 2026 Governor	Change to Enacted
Salaries & Benefits	\$4.2	\$6.3	\$6.6	\$2.4
Other Operations	1.9	2.8	2.7	0.8
<b>Total</b>	<b>\$6.1</b>	<b>\$9.2</b>	<b>\$9.3</b>	<b>\$3.2</b>
FTE	111.0	110.0	110.0	(1.0)

\$ in millions

# Administrative Division

- BHDDH did not provide a useful crosswalk identifying:
  - Where were expenses shifted to?
  - Why costs increased overall?

Division	Change
Developmental Disabilities	0.8
Eleanor Slater Hospital	(5.8)
RI State Psychiatric Hospital	3.0
Behavioral Health	1.0
Central Mgt.	72.0
Hospital & Comm. System Support	(69.0)

# Cost Allocation Plan

- BHDDH contracts w/Public Consulting Group (PCG)
  - Uses its AlloCap program to spread staffing expenses across divisions & fund sources
  - Finance staff submits expenses quarterly to PCG
    - That staff verifies the information from PCG
    - Process can take up to 6 months to complete
      - For each quarter
  - Governor includes \$0.3 M in FY 2025 & FY 2026

# Savings Initiative

- Indirect Cost Recovery
  - BHDDH does not currently charge as required by state law for federal funds
    - Governor assumes \$0.3 million at 15% rate offsetting like amount of general revenues
      - Applied to new State Opioid Response grant in both years

# Savings Initiative

- Other Federal Grants
  - No indirect cost recovery rate
  - Possible to negotiate a rate?
    - As submit next 2-year plan for block grants

Block Grant /Other Grants	ICR?	Is Rate Allowed?
Substance Use	No	?
Mental Health	No	?
Drug Abuse National Research	No	?
Projects for Assistance in Transitions from Homelessness (PATH)	No	?

# Savings Initiative

- Indirect Cost Recovery
  - Medicaid Expenses
    - BHDDH is able to be reimbursed by Medicaid for direct expenses in some programs
      - Staff working on eligibility determinations
    - Other staff are working indirectly with the programs
      - BHDDH has applied for an indirect rate for these expenses
    - Governor includes \$0.7 million in GR savings from an approved 32.5% rate on certain expenses
      - Rate not yet approved
      - If approved by end of FY 2025, BHDDH can bill for the year

# Capital Projects – Group Homes & Community Facilities

- Governor recommends \$0.1 million from restricted receipts
  - In both years
  - Proceeds from sale of group homes to Group Home Facility Improv. Fund
  - Address deferred maintenance
  - State-owned group home & comm. facilities
    - Roofs sidings, doors, HVAC & windows
    - Projects previously under DOA purview transferred back to BHDDH
    - Replace & renovate existing group homes

# Capital Projects – Group Homes & Community Facilities

Components	Approved Plan
Group Homes	\$29.5
Group Homes Replacement	15.0
Community Facilities	2.4
<b>Total</b>	<b>\$46.9</b>

\$ in millions

# Capital Projects

- Capital projects requested/not recommended
  - Most appear more appropriate for operating budget

BHDDH 2026 -FY 2030 Request/Not Recommended		
ESH - Projects	5-Year Plan	Total
Hospital Risk Mgt. System	\$0.2	\$0.2
Dietary Management Software	0.2	0.2
Policy Management Software	0.2	0.2
Hospital Workforce Mgt. System	0.1	0.1
<b>Total</b>	<b>\$0.7</b>	<b>\$0.7</b>

# Capital Projects

## BHDDH 2026 -FY 2030 Request/Not Recommended

RISPH and Other Projects	5-Year Plan	Total
Licensing System	\$0.9	\$0.9
Document Management System	0.5	0.5
Prevention Collection & Reporting System	0.2	0.2
Dietary Management Software	0.2	0.2
RISPH – Wi-Fi & Tablets	0.2	0.2
<b>Total</b>	<b>\$2.0</b>	<b>\$2.0</b>

\$ in millions

# BHDDH

- *Overview*
- *EOHHS Agencies*
  - Items of Interest
- *BHDDH*
  - Summary
  - Programs & Services
  - Divisions
- *Federal Uncertainties*

# Federal Uncertainties

## ■ Medicaid Changes?

- Per Capita Caps
- Block Grant
- Provider Tax
- Match Rate
  - 90% or 75% federal match rate for certain projects be lowered to 50%
  - Technology systems
    - UHIP

## ■ Federal Grants

- DHS
  - Eliminate Social Services Block Grant?
  - Reduce TANF Block Grant?
- BHDDH
  - SAMSHA Grants?
- DOH

# Department of Behavioral Healthcare, Developmental Disabilities & Hospitals

Staff Presentation to  
House Finance Subcommittee on Human Services  
FY 2025 Revised, FY 2026 Recommended & Capital Budgets  
March 20, 2025

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