

Short-term Rental Commission – Department of Housing Presentation

February 5th, 2025



Presentation Overview

- Introduction: Department of Housing Overview
- Housing 2030 State Housing Plan overview and municipal feedback on Short Term Rentals
- Data & Policy Research on Short Term Rentals
- Governor's FY26 Proposed Budget & Short Term Rentals

Rhode Island Department of Housing Overview

The RI Department of Housing is the state's agency for housing, homelessness, and community development, overseeing programs that support housing production, homelessness prevention, and community enhancement. Key functions include:

- Housing Policy & Planning: Policy development and long-term plans to improve housing accessibility and affordability.
- Housing Production and Preservation: Assist in the production and preservation of rental and homeownership units, including affordable and accessible units, aimed at meeting RI's housing needs.
- Homelessness Services: Administer service providers to provide temporary emergency shelter and support services to Rhode Islanders experiencing, or at risk of, homelessness.
- Housing Assistance: Administer funding to partners including Crossroads' Housing Problem Solving which helps individuals find housing solutions, and RILS to help prevent homelessness caused by eviction.
- Community Development: Investing in infrastructure and public services to improve the quality of Rhode Island communities to be able to increase and sustain housing.

Housing 2030: State Housing Plan



- Housing 2030 is the state housing plan for 2026-2030
- The plan will set out concrete and measurable housing-related goals and align on strategies for achieving these goals.
- Housing 2030 is grounded in the existing and projected housing needs of Rhode Islanders and Rhode Island communities.
- Housing 2030 will be an actionable plan:
 - Creates and informs tools for Rhode Island communities to use
 - Serves as a roadmap for policy and budget proposals for FY2026 and beyond
 - Helps guide the State's use of federal funds
 - To be adopted as the State's Guide Plan Element which will inform municipal planning efforts for years to come

Stakeholder engagement to date

- Met with Municipal Leaders from All 39 Municipalities (mayors, managers/administrators, planners, council members)
- Convened Focus Groups: nonprofit developers, for profit developers, municipal planners, housing advocates, public housing authorities
- Researched Best Practices: Interviewed planners and leadership from other jurisdictions that have recently undergone housing planning: Colorado, DC, Minneapolis, Oregon, Austin, etc.
- Briefings and Feedback from groups such as RI Housing, RI Commerce, OHA, HRC, HousingWorks RI, Statewide Planning, Grow Smart RI, PHARI, Neighbors Welcome, One Neighborhood Builders, RI Infrastructure Bank, etc.
- Resident Survey: Over 1,800 Rhode Islanders responded to survey developed by the Department and RIHousing.



Rhode Island Resident Housing Survey

The Rhode Island Department of Housing & RIHousing want to hear from you!

Make your voice heard and take 15 minutes to fill out the Rhode Island Resident Housing Survey to help inform state housing plans. This survey is available in **English and Spanish.**







Stakeholder Feedback - More Housing

What we heard from Rhode Islanders

- 79% of survey responses agreed that Rhode Island needs more housing
- The housing types they want to see built are included below:

Answer Choices	Preliminary Response Rate
Duplexes, triple-deckers, or townhomes	58%
Multi family apartment buildings (4+ apartments)	53%
Mixed use developments (commercial space with	52%
apartments/condos)	
Accessible housing options	53%
Single family homes	51%
Mill conversions, office building conversions, or	50%
other types of conversions	

"Middle income families cannot afford to live here. The town is slowly dying." – Survey response

What we heard from Municipalities

- Need for more housing
- Concern about lack of housing for families, workforce, and seniors
- Strong interest in adaptive reuse, building upon existing footprint, while preserving conservation and open space
- Limited and aging infrastructure to support housing development
- Concern about external pressures on local housing market, including out of state sales, student housing, and short-term rentals.

Stakeholder Feedback – Homeownership

What we heard from Rhode Islanders

 45% of renter households said they would like to buy a home but currently cannot (reasons below)

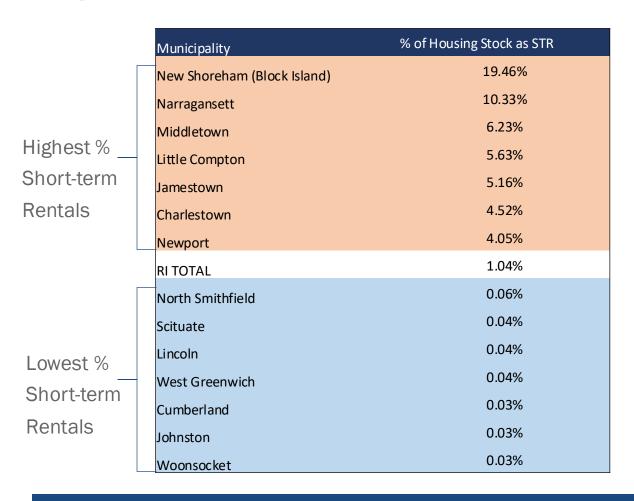
Answer Choices	Preliminary
	Response Rate
I cannot find any homes in my target price range	75%
Interest rates are too high	60%
I need a mortgage but available homes in my price range are	49%
sold to people who pay cash	
I cannot find any suitable homes in the area where I want to	47%
live	
I can afford the monthly expenses (mortgage, utilities, etc.)	42%
but not the down payment	
My credit history would keep me from getting approved for a	23%
mortgage	
I'm not interested in buying a home	3%
None of the above	1%

What we heard from municipalities

- Homeownership units are not coming online because options for seniors to downsize are unavailable
- Affordable starter homes are not being built, homeownership options are out of current residents' price range
- Concern about younger generation
- Focus on communities with low homeownership rates
- Short term rentals and second homes are reducing available housing stock.

Short-term Rentals as a Percentage of Housing Units

Large differences between Rhode Island communities in terms of the proportion of short-term rental units.



- Overall, short-term rentals account for just 1% of all housing units in Rhode Island.
- However, there are large disparities between communities in terms of the concentration of short-term rental units.
- Coastal communities have the largest proportion of shortterm rentals, while inland communities have a very small proportion.
- Narragansett and New Shoreham have the largest proportion of short-term rentals by a wide margin.

Policy Research on Short-term Rentals and Affordability

There is a small but growing body of research on this area. Policy research agrees short-term rentals have a negative effect on affordability, no agreement on how large an effect that is.

- 2016 UMass-Boston Study:
 - Found that the increase in short-term rentals in Boston contributed to higher asking rents and a reduction in the number of available long-term rentals.
- 2017 Furman Center report:
 - Found that short-term rentals in NYC are not as profitable as many believe/assume and have become less profitable over time.
 - Concludes there is little incentive to convert traditional rentals to short-term.

- 2018 NBER, UCLA, USC research:
 - Found that increases in short-term rentals increased rents and home prices but only be very small amounts.
- 2023 Purdue study:
 - Found that legislative bans on short-term rentals led to a 3% decrease in rent prices. Largest effect on
 - 1) long-term rental units that have similar property characteristics as those listed through Airbnb
 - 2) homes located in geographic areas with greater Airbnb exposure before the ban was enforced.

Governor's Budget Proposal and Short-term Rentals

Creates a steady funding stream to address housing stability and homelessness by closing a tax loophole.

<u>Current Hotel Tax Breakdown:</u>

Whole Home Short-term Rentals	State Sales Tax: 7% Local Hotel Tax: 1%	8%
Traditional Hotel Rooms	State Sales Tax: 7% Local Hotel Tax: 1% State Hotel Tax: 5%	13%
Partial Home Short-term Rentals	State Sales Tax: 7% Local Hotel Tax: 1% State Hotel Tax: 5%	13%

Governor's Proposal:



One-time federal funds for homelessness will be expended before FY26

