

Via Electronic Mail

May 21, 2025

The Honorable Marvin L. Abney Chair, House Committee on Finance Rhode Island State House Providence, RI 02903

RE: Letter Regarding House Bill 5467 – An Act Relating to Motor and Other Vehicles – Motor Fuel Tax

Dear Chair Abney:

I am writing on behalf of the Rhode Island Department of Revenue, Division of Taxation ("Division"), to: i) express concerns regarding issues with proposed House Bill 5467 as currently drafted; ii) explain the background and current statutory context in order to clarify the intended and unintended consequences of this bill; and iii) make recommendations and request your support in implementing those recommendations.

This letter is not intended as a position in support of or opposition to the bill, but only as recommendations on drafting to provide clarity in the bill and to aid tax administration and compliance.

As you know, this bill would amend R.I. Gen. Laws § 31-36-20 entitled "Motor Fuel Tax – Disposition of proceeds" to preserve the current motor fuel tax allocation to the Intermodal Surface Transportation Fund (ISTF) through Fiscal Year 2025. For Fiscal Year 2026 and thereafter, this bill proposes to change the allocation to be transferred to the Rhode Island Public Transit Authority (RIPTA) to thirty percent (30%) of total motor fuel tax proceeds, including thirty percent (30%) derived from the one cent ((0.01)) per gallon environmental protection fee. The bill is set to be effective upon passage.

There are several potential issues with the bill that impact tax administration, including, but not limited to:

- The language in the bill does not track the language from previous years' statutory provisions and amendments, and the Division suggests tracking the prior language as to values, in cents rather than percentages, and verbiage. As drafted, the allocations are two separate amounts (i.e., 30% of the total motor fuel tax proceeds and 30% of the environmental protection fee), but it is not clear if that is the intent and this would differ from prior years where the one-half cent (\$0.005) was included in the total. For clarity, the Division suggests that the bill be redrafted to track the language from prior years (30% of the total "of which" 30% is derived from the environmental protection fee).
- Additionally, if one of the disposition of proceeds items is changed from a value to a
 percentage, it is best practice to change the remaining sections to be a percentage as well.
 Otherwise, if the CPI-U causes the tax rate to decrease, the bill's language may result in

disposition instructions that could exceed 100% of the motor fuel tax proceeds.

• The term "total proceeds" is not defined in the bill. To avoid ambiguity, the Division would suggest redrafting the bill to substitute "funds" for "total proceeds" rather than create a new term.

The Division takes no position with respect to the remainder of the proposed legislation. Rather, the Division is concerned solely with the issues of clarity, tax compliance, and tax administration. As such, the Division respectfully suggests that the bill be redrafted for clarity.

I look forward to working with you to address the issues raised in this letter and appreciate your consideration.

Very truly yours,

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Neena S. Savage Tax Administrator

 cc: The Honorable Members of the House Committee on Finance (via: <u>HouseFinance@rilegislature.gov</u>) The Honorable Jennifer A. Stewart (<u>rep-stewart@rilegislature.gov</u>) Nicole McCarty, Esquire, Chief Legal Counsel to the Speaker of the House Lynne Urbani, Director of House Policy Thomas A. Verdi, Director, Department of Revenue